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FARM BILL NUTRITION FORUM SEPTEMBER 29, 2005 ALEXANDER HAMILTON CUSTOM HOUSE AUDITORIUM ONE BOWLING GREEN NEW YORK, NEW YORK

PRESENT:

ROBERT CANAVAN ERIC BOST

2	MR. CANAVAN: I'd like to
3	organize this so we can move quickly
4	through these speakers. I'm going to
5	call groups four individual speaks in
6	order, ask them to come down to the
7	microphone areas where there are two
8	of my colleagues who will show you to
9	the on-deck seats, and I will call
10	each individual from that point on to
11	come up to speak.
12	My colleague John Magnorelli is
13	timing the presentations and has
14	signals that will alert you to the
15	30-second mark and to the end of your
16	time. John is a senior official in
17	Massachusetts scholastic football
18	circles. He's a fair judge and he is
19	used to being listened to.
20	Let me ask by the way, we
21	have a much more robust turnout than
22	we ever could have dreamed of so we
23	really need to move through as quickly

- 24 as we can. Everybody wants the
- 25 under-secretary to hear their concerns

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9/29/05
 2
         and their suggestions. So let me
         begin right away, with -- Yvonne
 3
         Tasker-Rothenberg, Jeff Ambers, Pam
         Darby and Jodi Harawitz to come down.
 5
         And let me ask Yvonne Tasker
         Rothenberg to proceed immediately to
 7
         the microphone to begin the
 9
         presentation.
10
               Thank you.
               MS. ROTHENBERG: Good morning.
11
12
         I'm chairperson of the Sierra Club,
13
         Atlantic Chapter, Farm and Food
         Committee. We have 45,000 active
14
15
         members in New York State. The Sierra
         Club and coalition of farm and
16
         environmental groups in New York State
17
18
         has produced a report which documents
19
         environmental degradation and
20
         detrimental effects to the public
21
         health resulting form confined animal
22
         feeding operations in our state. The
23
         report is appropriately titled The
24
         Wasting of Rural New York State.
```

To a large degree, State and

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1
     9/29/05
 2
         Federal subsidy payments to pay-fill
         operators are allowing pay-fill
 3
         expansion beyond environmental and
         economic sustainability. In effect,
 5
         we, the taxpayers, are paying for the
         destruction of our rural soil, water
 7
         and communities for the
 8
 9
         over-production of foods that are not
10
         even necessary for human health. We
         have documented that some of the most
11
12
         irresponsible operators in New York
13
         are recipients of large Federal
14
         subsidies. For example, the Marks
15
         Farm, which had a 3,000,000-gallon
16
         manure spill into the Black River
         recently resulted in a kill of over a
17
         quarter-million fish. Willet Gehring,
18
19
         now being sued by local citizens for
20
         damage to their health, and recently
21
         cited for manures spills and inhumane
22
         conditions for their livestock.
23
         People in Niagra County cited for
24
         fish-killing spills into Twelve-Mile
```

Creek and ultimately into Lake

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9/29/05
         Ontario. And there are more.
               We feel that U.S. farm policy
         must focus on rewarding farmers who
         practice good environmental
 5
         stewardship as the basis of an
         environmentally sustainable farm
 7
         management plan. The goal of farm
 9
         policy should be to protect our
10
         resources, even better to enhance our
11
         soil and water resources, to insure
         available resources for future
12
         generations. We must reward farmers
13
14
         who practice environmental stewardship
15
         and we must require environmental
16
         accountability from recipients of
         Federal and State agricultural
17
         subsidies. Pay-fill operations are
18
19
         designed to socialize the costs for
20
         the operation to the community while
21
         they privatize the profits for their
22
         corporate owners. We in New York
23
         State are suffering from the
```

disastrous environmental and economic

results of government farm policy

24

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9/29/05
 2
         which for years has financially
         supported a nonsustainable destructive
         get big or get out policy. For the
         2007 Farm Bill we support a more
 5
         enlightened, more efficient, more
         environmental sustainable policy with
 7
         emphasis on crops that are
 9
         nutritionally sound.
10
               On a personal note, I am
         appalled that taxpayers are supporting
11
12
         the production of products that are
13
         destroying the environment and are not
14
         necessary to human nutrition. I have
15
         consumed no animal products for seven
16
         years and at age 63 enjoy excellent
         health, as well as being able to run a
17
18
         6:40 mile as a nationally ranked
19
         masters athlete.
20
               I urge this committee to read
21
         carefully Dr. T. Colin Candel's
22
         nutritional study and to end subsidies
23
         for livestock production. Our food
24
         choices have a most profound effect on
```

our health and on our environment.

```
1
     9/29/05
 2
                 Thank you.
               MR. CANAVAN: Jeff Ambers.
 3
               Could I ask each presenter to
         identify themselves by name and by
 5
         organization for the benefit of our
 7
         transcriber. Thank you.
               MR. AMBERS: Good morning. I'm
 9
         Jeffrey Ambers, executive director of
10
         the Yorkville Common Pantry, New York
11
         City's largest neighborhood-based
         emergency food program, located in
12
         East Harlem, one of the poorest
13
         communities in the United States.
14
                                            The
15
         Yorkville Common Pantry's five
         emergency food programs combined
16
         distribute over one and a
17
18
         quarter-million meals annually to
19
         14,000 low-income New Yorkers. We
20
         operate year-around breakfast and
21
         dinner programs and food pantries that
22
         provide food to 700-plus families each
23
         week. In 2003 we started 24/7 YCP,
24
         New York State's only emergency food
```

program to operate 24 hours a day, 365

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1 9/29/05
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- 2 days a year.
- 3 The Yorkville Common Pantries
- 4 primarily serves residents of East
- 5 Harlem, many of whom are economically
- 6 poor and suffer from various health
- 7 conditions. East Harlem is one of
- 8 the most obese communities in the
- 9 United States with 62 percent of its
- 10 residents either obese or overweight.
- 11 The death rate from diabetes in East
- 12 Harlem has grown 230 percent in the
- past decade, twice the City-wide
- 14 average. East Harlem's unemployment
- rate is 17 percent and nearly 40
- 16 percent of its families survive on
- 17 less than \$15,000 a year. In 2004,
- only a quarter of its population met
- 19 basic self-sufficiency standards. And
- 20 the foot stamp participation rate
- 21 among eligible East Harlem residents
- in 2004 was just 63 percent.
- The USDA could better assist us
- 24 in providing our clients with more
- 25 nutritious food in a number of ways.

1	9/29/05
2	By encouraging local government to
3	streamline the application process for
4	food stamps and increase food stamp
5	utilization in New York City, by
6	increasing TEFAP food and
7	administrative budgets and by giving
8	the recipients of TEFAP the
9	flexibility to purchase food that is
10	nutritious and culturally relevant,
11	including purchasing food from local
12	farmers. USDA bonus buy should go
13	directly to emergency food providers
14	and the types of products purchased
15	should be based on nutritious need as
16	opposed to market surplus. We depend
17	on and appreciate TEFAP support.
18	That said, would it not be wiser
19	to give programs like ours the choice
20	in the foods we distribute so that we
21	can provide more fresh, vitamin-rich
22	foods rather than more canned goods?
23	Our clients, the residents of East
24	Harlem, have five times that City

25 average of diabetes-related

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1 9/29/05
```

- 2 amputations, and we are hurting rather
- 3 than helping them by not addressing
- 4 problems that have clear and simple
- 5 solutions.
- 6 Thank you.
- 7 MR. CANAVAN: Thank you,
- 8 Mr. Ambers.
- 9 Pam Darby.
- MS. DARBY: Good morning. I
- 11 want to thank USDA and the
- 12 Under-Secretary Bost for holding this
- forum to discuss the nutrition title
- of the 2007 Farm Bill.
- I am Pamela Darby, a registered
- dietician, and I am chair of the New
- 17 York City Nutrition Education Network
- 18 known as NYCNEN. NYCNEN seeks to
- 19 improve the food and nutrition
- 20 environment for a healthy New York
- 21 City. NYCNEN strongly deems it
- 22 necessary to provide consumers with
- 23 access to affordable and nutritious
- food in addition to insuring sound
- 25 nutrition education. Additionally, we

Τ	9/29/05
2	feel that the 2007 Farm Bill can serve
3	as a solid foundation to bring Federal
4	agricultural policy closer in line
5	with Federal nutrition policy.
6	USDA should be applauded for its
7	provision of fresh fruits and
8	vegetables through the farmers' market
9	nutrition programs, both for the WIC
10	and senior programs, Department of
11	Defense sponsored school program,
12	fruit and vegetable snack program and,
13	to some degree, commodities, for the
14	emergency food assistance program and
15	the commodities supplemental food
16	program.
17	NYCNEN would like to see more
18	wholesome fresh foods entering the
19	food systems through the channels.
20	Behavior changes that we are looking
21	for are at the individual level, but
22	we strongly feel that those changes
23	cannot occur without strong
24	institutional change occurring first.

Consumers rely on many institutional

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1
     9/29/05
 2
         food systems, from soup kitchens and
         food pantries to school cafeterias,
         hospitals and even grocery stores and
         bodegas. If the foods available in
 5
         those settings are not wholesome and
         healthful options, consumers cannot be
 7
         expected to eat the recommended foods.
 9
         The paradox is that the foods put into
10
         these institutions are dictated to
         some degree by Federal agricultural
11
12
         policy, through TEFAP, CSFP and many
13
         others. Yet the government also sets
14
         forth nutrition policies for all
15
         consumers via the food guidance
         system. Certainly, commodities that
16
         the government provides and
17
18
         distributes through its nutrition
19
         programs should adhere to nutrition
20
         standards set forth by USDA. The 2007
21
         Farm Bill represents an opportunity
22
         for both agricultural and nutrition
23
         policy to emerge.
24
               In summary, NYCNEN makes the
```

following recommendations for the 2007

1	9/29/05
2	Farm Bill. Nutrition education is
3	needed by all Americans regardless of
4	income and program participation.
5	Therefore, we recommend that the food
6	stamp nutrition education program
7	retains its focus on providing hearty
8	nutritional education rather than
9	determining a lengthy list of who can
10	receive this education.
11	Government commodities
12	distributed to its nutrition program
13	should adhere to nutrition standards
14	set forth by the USDA. Federal laws
15	and regulations should be amended to
16	provide for in-state or local
17	preference particularly regarding DOD
18	farm-to-school purchases. Initiatives
19	focused on improving access to WIC,
20	farmers' market nutrition program,
21	seniors farmers' market program, and
22	particularly the cornerstone food
23	stamp programs, should be supported.
24	Continued funding for WIC and senior

25 farmers' market nutrition program, and

```
9/29/05
 2
         support for electronic bankage
         transfer at farmers' markets.
 3
               In conclusion, NYCNEN firmly
         believes that farm policy should
 5
         foster agricultural and food systems
         based on the coordination of Federal
         agriculture and nutrition policies.
 9
         Such policies should promote a
10
         healthful and culturally appropriate
         food supply and provide for nutrition
11
         education to all consumers.
12
13
               Thank you.
14
               MR. CANAVAN: Thank you,
15
         Ms. Darby.
               Anyone who has written text of
16
         their presentation, if you care to
17
18
         share it with the transcriber, to
19
         insure absolute accuracy of your
20
         presentation, please feel free to do
21
         that directly with the transcriber.
22
               As I asked Jodi Harawitz to
23
         speak to -- to come to the microphone,
24
         let me ask the following people to
```

come down to the waiting area:

1	9/29/05
2	Edie Mesick, Matthew D'Arrigo,
3	Susan Prolman and Bob Hokanson.
4	MS. HARAWITZ: Good morning. I
5	want to thank you USDA Under-Secretary
6	Bost for conducting this forum today
7	to discuss the 2007 Farm Bill.
8	I'm Jodi Harawitz, director of
9	food access at food change. And I'm
10	here today representing the New York
11	City food stamp task force, which was
12	founded more than 15 years ago and is
13	a coalition of over 50 organizations
14	and individuals that are dedicated to
15	improving access to the food stamp
16	program for lower-income New Yorkers.
17	The task force members represent
18	a broad array of social service
19	providers, attorneys, advocates and
20	other community members from a variety
21	of organizations. The task force
22	seeks to improve access to the food
23	stamp program. We believe strongly in
24	the importance of the food stamp

25 program as a crucial mechanism for

1	9/29/05
2	providing access to essential
3	nutritional support for lower-income
4	New Yorkers. We would like to make
5	the following recommendations
6	regarding the Farm Bill to insure that
7	not only does the food stamp program
8	provide sufficient nutritional
9	support, but it also operates
10	effectively, efficiently and uniformly
11	with other USDA programs.
12	The key recommendations of the
13	task force are to eliminate the time
14	limits for able-bodied adults without
15	dependent children, to eliminate the
16	requirement for face-to-face
17	interviews, to eliminate the five-year
18	waiting period for elderly and
19	survivors of domestic violence who are
20	legal permanent residents, to
21	eliminate the State option for
22	finger-imaging of food stamp
23	applicants, and to eliminate the cap
24	on the excess total deductions for all

food-stamp recipients, implement

1	9/29/05
2	higher and/or tiered resource limits
3	based on household size and raise
4	benefit levels.
5	Eliminating time limits for
6	able-bodied adults without dependent
7	children who are vulnerable population
8	in desperate need of added food stamps
9	is in the government's best interests
10	to support to this population and
11	decrease administrative costs by
12	eliminating the time limit.
13	Eliminating face-to-face
14	interviews would halt or reduce the
15	significant barrier to enrollment for
16	many eligible nonparticipants working
17	and disabled in life, as well as save
18	large monies in administrative costs.
19	Also eliminating the five-year
20	waiting period for elderly and
21	survivors of domestic violence who are
22	legal permanent residents would also
23	alleviate an undue burden for
24	administrators of the food stamp
25	program in all of the training and the

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9/29/05
 2
         support that goes into the
         documentation as well as reduce the
         quality control errors that could
         arise.
 5
               In addition, finger-imaging has
         been shown to be a deterrent to
 7
         prospective food stamp applications.
 8
 9
         State surveys and interviews have
10
         shown that as many as 15 percent of
11
         food stamp applicants express concern
         about finger-imaging. For certain
12
13
         applicants to the food stamp program
         the office visit necessary to complete
14
15
         finger-imaging poses an undue
         hardship. These include disabled and
16
         elderly and those who are employed
17
18
         during the hours that food stamp
19
         programs operate.
               Other additional recommendations
20
         that could be made if one was to
21
22
         eliminate all of the expenses incurred
23
         by the ABOD and the finger-imaging is
24
         lifting the shelter tax. The data
```

suggests that the shelter tax does not

1	9/29/05
2	adequately reflect the high housing
3	costs of the current high cost of
4	living. Recent data has shown that in
5	many parts of the country shelter
6	costs over the past ten years have
7	risen much higher than the rate on the
8	cost of other expenses. Research by
9	the Food Research and Action Council
10	in 2001 showed that approximately 736
11	households receive lower food stamp
12	benefits because of the shelter
13	reduction cap. Also higher resource
14	limits. By eliminating participants'
15	allowable resources, regardless of
16	household size, you discourage savings
17	for emergency, college education and
18	for home ownership and retirement.
19	In conclusion, the task force
20	firmly believes that the food stamp
21	program should remain a Federally
22	regulated program with administrative
23	savings being accomplished through
21	eliminating face-to-face interviews

finger-imaging, ABOD requirements and

```
1
     9/29/05
 2
         eliminating the five-year wait for
         some additional immigrants, enabling
 3
         the program to increase participation
         by increasing the resource limits,
 5
         lifting the shelter cap and raising
 7
         benefit levels.
               Thank you.
 8
 9
               MS. MESICK: Thank you. I'm
10
         Edie Mesick. And my organization is
11
         the Nutrition Consortium of New York
         State. We're a state-wide anti-hunger
12
         organization. And I'd like to start
13
14
         by saying how proud I am of USDA and
15
         you, Under-Secretary Bost, for your
16
         repeated and consistent mantra that
         all eligible persons should have
17
18
         access to the food stamp program, and
19
         we are very grateful to you for your
20
         consistent message on the policies
21
         that have been adopted that seek to
22
         implement that message.
23
               I want to start in looking at
24
         the question of the food stamp program
```

and emphasize that the food stamp

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9/29/05
 2
         program works. That it has some very,
         very important features that must be
 3
         retained in any look at
         reauthorization. So my first comment
 5
         is that we should do no through the
         reauthorization. We should insure
 7
         that there continues to be general
         eligibility for the food stamp program
 9
10
         as opposed to targeted to only a
         certain population, women or children.
11
12
         There should be general eligibility,
13
         there should be -- continue to be a
         national design to the food stamp
14
15
         program, with national eligibility
16
         standards and implementation and there
         should continue to be an absolute
17
         focus in the food stamp program on
18
19
         access to food. In other words, it is
20
         a nutrition program and it should
21
         remain a nutrition program.
22
               I do have four pages of
23
         testimony that I'll be leaving behind
24
         and I'm just going to briefly comment
```

on some of these items, when we look

```
1
     9/29/05
 2
         at opportunities to improve access,
         because only 50 percent of people who
 3
         are eligible for the food stamp
 5
         program are participating. We would
         like to see USDA and Congress increase
 7
         funding for food stamp program
         administration. It's meant to be,
 9
         it's designed now at 50 percent share
10
         by the States. In New York State
         that's something like 40 percent.
11
12
         While we have some good intentions at
         the State level, our administration at
13
14
         the State level has some good policies
15
         to improve access to the program,
16
         there are many things we simply can't
         implement because there isn't enough
17
18
         money to fund improvements for example
19
         to our WMS system. So we would like
20
         to see an increase in Federal funding
21
         of food stamp program administration.
               My next four comments I'm going
22
23
         to mention briefly, they deserve more
24
         detail and someone, Kathy Roberts will
```

be speaking later about these specific

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9/29/05
 2
         items. We'd like to see the work
         requirements eliminated from this
 3
         nutrition program. We'd like to see
         the asset limit raised to $10,000 or
 5
         eliminated entirely because the
         current asset level makes no sense and
 7
         is a tremendous barrier to
 9
         participation by people in need. We'd
10
         like to see a standard medical
         deduction established to have ease of
11
         administration or at least allow all
12
13
         medical expenses to be included for a
         food stamp budget consideration. And
14
15
         we must see food stamps provided to
         all otherwise eligible legal
16
         immigrants.
17
18
               We at the Nutrition Consortium
19
         administer a state-wide food stamp
20
         outreach project and we urge that
         there be continuation of USDA's
21
22
         national campaign and USDA funding of
23
         food stamp administrative funding for
24
         outreach projects. We would like to
```

see recertification services included

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9/29/05
 2
         in that outreach campaign because
         we're noticing that a lot of
         households that are participating
         really need assistance and end up
 5
         going off of the food stamp program
         and then need to be assisted all over
 7
         again, missing a month of benefits.
 9
         We'd like to see recertification
10
         allowed with outreach projects. Some
11
         more improvements we like to
         recommend. Eliminate the interview
12
13
         requirement for recertifying
14
         households. That's a cost savings.
15
         Extend from two years to four years
         recertification, the recertification
16
         for older adults without earned
17
         income. That's a big cost saving and
18
19
         a big hassle saving. We think it's
20
         absolutely essential that the USDA
21
         Department of Agriculture expand
22
         funding for EBT services at farmer's
23
         markets. We also want to see the
```

continuation of incentive awards, we

have some other specific

24

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1 9/29/05
```

- 2 recommendations that I'm not going to
- 3 be able to go into. And thank you
- 4 very much for listening today.
- 5 MR. CANAVAN: As I ask Matthew
- 6 D'Arrigo to come to the mike, let me
- 7 mention also for anybody who would be
- 8 more comfortable speaking at their
- 9 seat, my colleague is available in the
- 10 back with a portable microphone.
- 11 Mr. D'Arrigo.
- MR. D'ARRIGO: Thank you. And
- 13 I'd like to thank you folks for coming
- 14 up here and listening to us here
- 15 today. My name is Matthew D'Arrigo.
- I am the president of the Hunts Point
- 17 Terminal produce market. 50 companies
- 18 there that distribute fresh fruits and
- 19 vegetables to the metropolitan New
- 20 York area. I am here in the capacity
- 21 to represent the United Fresh Fruit
- 22 and Vegetable Association. The main
- point of my remarks today are twofold.
- One is to expand the fresh fruit and
- vegetable snack program which is

```
9/29/05
 2
         currently involved in 200 schools in
         eight states, and three Indian
 3
         reservations, to go to all 50 states
         and cover all 100,000 schools in this
 5
         country. The results of the snack
 7
         program have been remarkably
         successful. Kids, when they have
 9
         fruit and vegetables at their --
10
         nearby at school immediately start to
11
         use them more and more and use the
         vending machines for soda and chips
12
         much less. The alarming rate of
13
14
         childhood obesity, heart disease and
15
         other diseases related to bad diet in
16
         America can be helped tremendously by
         this.
17
               The second point I have for you,
18
19
         which is also part of the same
20
         problem, is the Department of Defense
21
         spending. They have a fresh program
22
         for schools that the Department of
23
         Defense distributes all around the
24
         country. They favor small local
```

produce suppliers and our doubling of

```
1 9/29/05
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- 2 that funding will aid the snack
- 3 program tremendously.
- I know I'm going to save a lot
- of time for you folks here because
- 6 that's the only two things I have to
- 7 day.
- 8 Thank you very much.
- 9 MR. CANAVAN: I have a question
- 10 for you.
- 11 MR. D'ARRIGO: Yes?
- MR. CANAVAN: Do you have any
- idea how much it would cost if you
- 14 were to add the fresh fruit and
- vegetable program to 110,000 schools
- 16 across the country?
- MR. D'ARRIGO: I do not, but I
- 18 know it's not going to happen tomorrow
- 19 and it's going to happen
- incrementally. It's very, very
- 21 successful right now in the 225
- 22 schools and three Indian reservations,
- it's an absolute win right now.
- MR. CANAVAN: Yes, we know how
- 25 successful it is, but do you have any

```
9/29/05
 2
         idea how much it would cost?
               MR. D'ARRIGO: I do not.
 3
               MR. CANAVAN: Okay.
               MR. D'ARRIGO: I would also
 5
         respond to that, that the cost of
 7
         heart disease and obesity and diabetes
 8
         in our country would be higher.
 9
               MR. CANAVAN: Susan Prolman?
10
               MS. PROLMAN: I am Susan
11
         Prolman, I'm here today with the Union
         of Concerned Scientists. Our food and
12
13
         environment program seeks to insure
         that food is produced in a safe and
14
15
         sustainable manner. The Union of
16
         Concerned Scientists strongly supports
         Title II conservation programs. And
17
18
         we would like to see greater funding
19
         for these programs. While we applaud
20
         Congress for authorizing appropriate
21
         levels of funding for Title II in the
22
         2002 Farm Bill, we have been
23
         consistently disappointed that the
24
         President's budget each year calls for
```

funding conservation programs at far

1	9/29/05
2	below the authorized levels. The
3	Union of Concerned Scientists strongly
4	supports the conservation security
5	program as it was envisioned by
6	Congress in the 2002 Farm Bill. We
7	would like to see the USDA and
8	Congress work together in the next
9	farm bill to realize this vision. We
10	believe that CSP will be an important
11	program that provides significant
12	geographically diverse conservation
13	benefits when it is administered as a
14	truly nationwide program with
15	continuous open enrollment offering
16	sufficient incentives for agricultural
17	producers to employ ambitious and
18	effective conservation practices. The
19	Union of Concerned Scientists supports
20	farm bill conservation programs only
21	insofar as they are used to produce
22	conservation benefits. We believe
23	that the environmental quality
24	incentives program supports many

beneficial projects but under current

```
1 9/29/05
```

2	rules we are concerned that
3	significant amounts of EQUIP funds can
4	go to pay for projects that are
5	potentially environmentally
6	devastating such as building manure
7	lagoons at large concentrated animal
8	feeding operations. We urge the USDA
9	and Congress to work together towards
10	EQUIP in the 2007 Farm Bill that is a
11	true conservation program. The Union
12	of Concerned Scientists strongly
13	supports grass-fed and grass-finished
14	production system for beef cattle,
15	dairy cows, swine and poultry. We
16	support increased funding for existing
17	programs that support producers of
18	grass-fed and grass-finished animal
19	products, including research programs
20	and value-added programs and extension
21	and outreach programs. We support
22	providing assistance for practices
23	such as rotational grazing through SCP
24	and EQUIP. The Union of Concerned
25	Scientists advocates for a more

1	9/29/05
2	responsible approach to antibiotic use
3	in animal agriculture. The GAO has
4	stated that antibiotic use in animals
5	in the United States could become a
6	trade problem in the future with the
7	European Union, Canada and possibly
8	other countries. We would like to see
9	the USDA work together with Congress
10	to provide assistance to those
11	producers employing a more sustainable
12	approach to antibiotic use in animal
13	agriculture and also to the producers
14	seeking to transition towards more
15	sustainable use. It is of great
16	importance to both human and animal
17	health for the USDA to do a better job
18	of collecting data on antibiotic use
19	in animal agriculture and also of
20	monitoring for antimicrobial
21	resistance. Research to aid would
22	reduce antibiotic use in animal
23	agriculture is needed. Finally, the
24	Union of Concerned Scientists

recommends that the USDA work together

```
9/29/05
 2
         with Congress to encourage competition
         and insure fair business practices by
 3
         taking measures including support in
         country of origin labeling and
 5
         prohibiting packer-owned livestock.
 7
               I thank you very much for this
         opportunity to present comments and we
 8
 9
         will be submitting more lengthy
10
         written comments in the near future.
11
               Thank you.
12
               MR. CANAVAN: Thank you,
         Ms. Prolman.
13
               Before I ask Mr. Hokanson to
14
15
         rise to the microphone, could I ask
16
         Secretary Yolanda Zias-Santano to come
         down to the microphone area.
17
18
               Secretary Charles Kuparus. Ruth
19
         Moore. Joel Berg.
20
               MR. CANAVAN: Mr. Hokanson?
21
               MR. HOKANSON: Under-Secretary
22
         Bost, other USDA officials, my name is
23
         Bob Hokanson. I'm national affairs
```

coordinator with New York Farm Bureau.

And I am providing comments fort this

24

```
9/29/05
 2
         listening forum represent New York
         Farm Bureau and our president, Mr.
         John Lincoln. I want to preface my
         remarks today, Mr. Bost, by indicating
 5
         we're going to talk about two items.
         One of them is the specific food
 7
         program that New York Farm Bureau is
 9
         very supportive of. But I also wanted
10
         to provide the panel a little sense or
         feel of opportunities that Farm Bureau
11
12
         feels that is necessary for our next
13
         generation of farmers.
14
               Mr. Bost, you spoke of
15
         opportunities with the food stamp
16
         program and nutritional values and we
         feel that opportunities are needed for
17
18
         our next generation of farmers. I
19
         want to preface my remarks to that.
20
               Thank you for providing the
21
         opportunity to hear comments from New
22
         York Farm Bureau regarding the
23
         upcoming 2007 Farm Bill. New York
24
         Farm Bureau will be providing written
```

comments to the USDA series of

```
1
     9/29/05
 2
         questions prior to the December
         30,2005 deadline. Nevertheless, we
 3
         would like to take this opportunity to
         comment on one specific program, the
 5
         WIC farmers' market nutrition program,
         that's extremely important to
 7
         consumers in New York City, consumers
 8
 9
         throughout the state, as well as to
10
         many of our Farm Bureau members. And
11
         we would like to take this opportunity
         to provide a few comments regarding
12
13
         the importance of a viable and dynamic
14
         agriculture industry in providing
15
         opportunities for the upcoming
16
         generation to enter production
         agriculture and thus insure food
17
         security for the American consumer.
18
19
               First, the farmers' market
20
         nutrition program provides
21
         opportunities to low-income
22
         nutritionally at-risk families
23
         enrolled in the special supplemental
24
         nutrition program for WIC and senior
```

nutrition programs. The purpose of

```
9/29/05
 2
         the program is to promote improved
         nutrition through increased
 3
         consumption of locally grown fresh
 5
         fruits and vegetables and to expand
         sales at farmers' markets. We offer
         strong support to the WIC farmers'
 7
         market nutrition program that has been
 8
 9
         such a success in New York State. Not
10
         only to consumers but to farmers who
         market their locally grown nutritious
11
12
         and fresh produce through local
13
         farmers' markets. However, to improve
         the program and to provide a broader
14
15
         array of locally grown farm products
16
         that would increase consumer
         participation in the program, New York
17
18
         Farm Bureau requests that the produce
19
         eligible for the program be expanded
20
         to include three more products, all
21
         produced by our local farmers: Honey,
```

eggs and apple cider. We feel that

the addition of these products could

increase the nutritional base of

consumers who use the FMNP. In

22

23

24

1	9/29/05
2	addition, the broader selection of
3	products available would obviously
4	increase consumption of such products
5	which in turn would encourage more
6	frequent use of the FMNP and encourage
7	the expanded use of fruits and
8	vegetables throughout the year through
9	a WIC program as well. These
10	additional products are all locally
11	and regionally grown in New York and
12	are nutritious and are in demand by
13	consumers. Incorporation of such
14	products into the program we feel
15	would not only provide benefits as
16	indicated to consumers but would also
17	provide our farmer-producers with a
18	broader range of marketing options for
19	their produce.
20	Another important issue facing
21	agriculture that I'd like to address
22	is making sure that the next
23	generation of potential farmers have
24	viable opportunities to enter

agricultural production. As many of

```
9/29/05
 2
         you know, the average age in 2002 of a
         farmer was 55 years old, and that
         number continues to increase.
         Obviously, there needs to be
         opportunities to encourage young
         people to enter farming in order to
 7
         maintain our food-producing
 9
         capabilities as a nation.
10
               We want to make sure that there
         are financial incentives and tax
11
12
         benefits to encourage the transfer of
13
         farms to the next generation and, most
14
         importantly, we need to make sure that
15
         there are willing potential farmers to
16
         offer such opportunities to. I
         propose that a key component to insure
17
18
         that potential young farmers are
19
         willing to enter farming is to make
20
         sure that entry into farming is not
21
         limited by unwarranted restrictions or
22
         limitations on expansion and/or
23
         innovative production or marketing
24
         opportunities on farms.
```

In order to attract potential

1	9/29/05
2	young farmers and their transition
3	into active young farmers,
4	opportunities to expand both in size
5	and innovative opportunities in
6	marketing and production need to be
7	present. To constrict such
8	opportunities to potential young
9	farmers by unwarranted regulation
10	regarding expansion of farming
11	operations, whether in size
12	restrictions or in limiting innovative
13	agriculture production techniques
14	would effectively limit entry of
15	progressive potential young farmers as
16	our industry's farmers of the next
17	generation.
18	As we begin to debate the
19	opportunities in the direction of the
20	2007 Farm Bill, we must make certain
21	that we do not over-regulate or limit
22	the size and innovative opportunities
23	of agriculture to the extent that
24	entry into farming is not viewed as an

exciting opportunity by such potential

```
9/29/05
 2
         young farmers.
               Thank you for the opportunity to
 3
         present these comments.
               MR. CANAVAN: Thank you,
 5
         Mr. Hokanson.
               Secretary Yolanda Zias-Santano?
 7
               MS. ZIAS-SANTANO: Good morning.
 8
 9
         I am Yolanda Zias, secretary of the
10
         Department of Interior of the
         Commonwealth of Puerto Rico. With me
11
         is Edwardo Colon, administrator of the
12
         administration for the socio-economic
13
14
         development of (inaudible).
15
               First I would like to express
16
         our deep concern for all the evacuees
         of the affected states by Hurricanes
17
18
         Katrina and Rita. We in Puerto Rico
19
         are more than willing to do everything
20
         within our power to help these
```

victims. We have already received

Mrs. Yvette Jackson, regional

around 100 families in Puerto Rico.

administrator mid-Atlantic region,

Mr. Under-Secretary Eric Bost,

21

22

23

24

```
1 9/29/05
```

- 2 attendees of the forum, nutrition
- 3 forum, Puerto Rico with 3.9 million
- 4 residents in 3,500 square miles has a
- 5 higher average population density than
- 6 any U.S. state and higher than most
- 7 countries in the world. More than
- 8 1,100 persons per square mile. One of
- 9 the principal reasons for the
- 10 tremendous population growth has been
- 11 a decline in the death rate. In the
- U.S. Census Bureau, there are 585,701
- inhabitants over 60 years old, which
- is 13.4 of the Puerto Rican
- population. Single mothers run 32
- 16 percent of the households in Puerto
- 17 Rico while 19 percent of pregnancies
- are women between the ages of 12 and
- 19 19 years old. In addition, more than
- 20 75 percent of families that are headed
- 21 by females live below the poverty
- 22 level. According to the Puerto Rico
- 23 Planning Board in March 2004, the
- 24 annual income per capita was estimated
- 25 at \$10,477. This figures compares to

```
1 9/29/05
```

- 2 nearly one-third of the average per
- 3 capita income on the U.S. mainland and
- 4 about half that of Mississippi, the
- 5 poorest state. The 2000 census
- 6 revealed that 44.6 percent of Puerto
- 7 Ricans are below the poverty line
- 8 compared to 11.3 percent on the
- 9 mainland. As a comparison, in order
- 10 to be eligible for NAP benefits in
- 11 Puerto Rico's household with four
- members will average \$667 as a monthly
- income, whereas in the U.S.
- 14 counterpart we have an income of
- 15 \$2,403. We amended the NAP
- 16 regulations of the year 2004
- increasing the benefits of the elderly
- and disabled participants, a Social
- 19 Security income of 50 percent is
- 20 considered now for persons 60 years
- 21 old or disabled as long as it is their
- only source of income. As a result of
- this amendment, the impact of benefits
- 24 distributed to the participants from
- December 2003 to May 2005 increased

```
1
     9/29/05
 2
         approximately by $11,000,000. This
         represents an increase in benefits
 3
         received by 145,000 elderly or
         disabled families. Regarding the
 5
         electronic benefit transfer, we were
         able to get low income families into
 7
         the technology financial system. We
 8
 9
         also voided undetected fraud in the
10
         authorized retailers with the creation
         of an antifraud line to report
11
12
         possible irregularities. We also
13
         established FINANCO (phonetic), a
14
         Spanish acronym for at-home action and
15
         nutrition program, an educational
16
         program that creates awareness among
         NAP participants regarding proper use
17
         of their benefits and increase their
18
19
         knowledge in nutrition areas in order
20
         to adopt healthier eating habits and
21
         active life styles. In terms of the
22
         emergency food assistance program, we
23
         would like to increase the number of
```

food distributions per year to the

families of extreme poverty. The

24

```
1 9/29/05
```

- 2 fiscal impact on this increase will be
- 3 translated to \$1,360,000. In terms of
- 4 our recommendations, we recommend
- 5 establishing a floor for NAP grant
- 6 program. In fiscal year '82, the
- 7 first year of the NAP program, the NAP
- 8 grant authorized by Congress was
- 9 \$825,000,000 or about eight percent of
- 10 the 10.3 billion food stamp program
- 11 nationwide. This was a decline from
- 12 8.5 percent from the previous year.
- 13 In fiscal year 2003 the NAP share food
- 14 stamp expenditure was 6.6 percent,
- falling in fiscal year 2005 to 5.7
- 16 percent of the food stamp program.
- Over the life of the NAP program, its
- share food stamp funding has fallen by
- 19 33 percent. This decline share of the
- 20 foot stamp program has provided budget
- 21 savings of \$70,000,000,000 to the
- 22 Federal government, but it has also
- 23 caused a loss of purchasing power for
- 24 the poorest families with children,
- 25 the elderly and the disabled across

```
1 9/29/05
```

- Puerto Rico to purchase meat, bread,
- 3 rice and beans. By not keeping pace
- 4 with the food stamp program, the
- 5 Commonwealth is forced to have income
- 6 eligibility requirements in Puerto
- 7 Rico stricter than they are in the
- 8 States or even in the Virgin Islands,
- 9 a few miles offshore from Puerto Rico.
- 10 Furthermore, when comparing the
- 11 benefits of a level to similar income
- 12 groups, the benefits available in
- 13 Puerto Rico are less than either the
- 14 States or the Virgin Islands. The
- 15 Commonwealth is very concerned about
- 16 this continuing decline of the share
- of resources. And we believe that it
- is extremely important to bring this
- 19 decline to an end and to start the
- 20 reverse of this trend. The
- 21 Commonwealth urges that USDA to
- include to proposal in its drafting of
- 23 the 2007 Farm Bill. First, to
- 24 establish a floor so that the NAP
- program will not be less than 5.7

```
9/29/05
 2
         percent of the food stamp program,
         and, second, to implement and increase
 3
         the floor over the life of the Farm
         Bill from .3 to .6 percent until it
 5
         reaches 8 percent of the benefit
 7
         expenditure for food stamp. Taking
         this approach will provide a pathway
 9
         to restore the purchasing power of
10
         families who relied on the NAP to the
         point where they were in 1982 when the
11
         program was established. The
12
13
         Commonwealth looks forward to working
14
         with the Department in strengthening
15
         the NAP program so that the families
         with children, senior and the disabled
16
         have a stronger sense of food security
17
         in Puerto Rico.
18
19
               Thank you so much. We will
20
         submit later on a more detailed
21
         document.
22
               Thank you.
23
               MR. CANAVAN: Thank you, Madam
```

25 Secretary Charles Kuperus?

Secretary.

```
9/29/05
 2
               Good to see you.
               MR. KUPERUS: Yeah, it's good to
 3
         be here. And Under-Secretary, you
         need to know we can add one more truck
 5
         to those 300 -- over 300 trucks you
         sent to the folks affected by
 7
         Hurricane Katrina. We have volunteers
 9
         today, farmers willing to give up some
10
         of their apples in order to give them
         to those folks, and volunteers today
11
12
         picking them so tomorrow another
13
         truckload is going down there. So you
         can add that to the over 300.
14
15
               Under-Secretary, we really
16
         appreciate you coming out and
         listening to us in this region of the
17
18
         country. It's really important and
19
         it's good that you chose the New
20
         York-New Jersey metro area to come and
21
         listen about nutrition. I have some
22
         prepared comments and I'm going to
23
         read through them so I make sure I
24
         cover everything.
```

But certainly, as New Jersey's

```
1
     9/29/05
 2
         Secretary of Agriculture, I've urged
         our staff in the department to be ever
 3
         mindful of how these nutrition issues
         play a vital role in the viability of
 5
         our state's agriculture and the
         success of our young people.
 7
         Accordingly, this past summer we've
 8
 9
         adopted regulations that provide for
10
         the most comprehensive school
         nutrition policy in the nation,
11
12
         covering all grade levels, from pre-K
13
         through high school. And by September
         of 2007 New Jersey schools will
14
15
         replace high-sugar, high-fat foods
16
         with more nutritious fare, including
         more fresh fruits and vegetables,
17
18
         whole grains and other nutritious
19
         foods. By instilling good nutrition
20
         habits in our young people today, and
21
         encouraging them to adopt a life style
22
         of eating right and moving more, we
23
         can insure that good food choices they
24
         learn now will help shape the
```

preference of nutritious for a

```
1 9/29/05
```

- 2 lifetime.
- 3 Under-Secretary, we appreciate
- 4 your support in that regard.
- 5 However, good nutrition isn't
- 6 just a message for our young people.
- 7 We also must keep in mind the other
- 8 end of the spectrum, senior citizens
- 9 who do not always have good -- have
- 10 access to ready good nutritious foods,
- 11 according to -- including fresh fruits
- 12 and vegetables, which can aid in
- 13 keeping them healthier. I believe
- this one area where we can and should
- do more through food nutrition
- 16 service. In New Jersey we've seen
- great growth over the past several
- 18 years in our community farmers'
- markets. We now have more than 75, 24
- 20 new ones in the past three years,
- 21 which provide a shorter link between
- 22 our farmers and our residents. Many
- of these are located in urban areas
- 24 where there are few grocery stores
- 25 nearby and opportunities to buy fresh

```
9/29/05
 2
         produce are therefore limited. The
         inclusion of senior farmer market
         nutrition programs has helped spur the
         growth of these markets throughout our
 5
         state. Concurrently, there's been
         steady growth in the number of senior
 7
         citizens in our state as well. There
 9
         are now more than 1.5 million people
10
         in New Jersey over the age of 60. And
         research shows us that approximately
11
12
         eight percent live at or below the
13
         poverty level. Concurrently, only
14
         35,000 seniors in our state are
15
         enrolled in the senior farmers' market
```

nutrition program and each is allowed

proposed rule change, increasing that

to \$50 a year, that proposed increase

bodes well for the program's future,

but we shouldn't stop there. Clearly,

more funds are needed for this program

nationwide. For fiscal year 2005 a

only to receive \$20 per year in

certificates redeemable at these

farmers' markets. With USDA's

16

17

18

19

20

21

22

23

24

```
9/29/05
 2
         total of 15,000,000 was allocated to
         the senior farmers' market nutrition
 3
         program. That averages just $300,000
         per state. The question is where this
 5
         additional funds would come from. I
         would contend that you must look at
         the prevention issue, just as you
 9
         would view regular blood screening,
10
         blood pressure screenings or cancer
         testing. The evidence is clear that
11
12
         good nutrition is a key contributor to
         good health. Inclusion of more fresh
13
14
         fruits and vegetables in a diet will
15
         improve the health of our seniors and
16
         us all. And the resulting savings in
         health care can fund the increase of
17
18
         the senior farmers' market nutrition
19
         program. Expanding the fresh fruits
20
         and vegetable program nationwide would
21
         be another good move. Another area
22
         where savings could be achieved across
23
         the variety of programs is
```

transportation costs associated with

moving commodities into position to

24

```
9/29/05
 2
         being distributed. The concept of
         food miles is receiving more and more
         attention from both government
 5
         agencies and the media these days. In
         a nutshell, food miles refers to the
 7
         distance you move food from its point
         of origin to the market. With fuel
 9
         costs rising rapidly, reducing food
10
         miles becomes an essential way of
         reining in the overall cost of
11
```

12

13

14

15

16

17

18

19

20

bringing food from the farm to the table. Rapole (phonetic) Center for Sustainable Agricultural at Iowa State University recently researched food miles for 16 different fruits and vegetables. They found that 16 Iowa-grown crops traveled a total of 716 miles to get to market, compared to 25,300 miles for the same product

to be brought from a typical

out-of-state source. With fuel prices

the way they are these days, we can

only imagine the additional cost of

transportation. Therefore, it would

```
1 9/29/05
2 be wise for the food nutrition service
3 to adopt a policy of local first,
4 regional second, national and
5 international third. Instead of
6 buying commodities on the national
7 scale and paying the high costs for
```

- 8 their distribution to various points,
- 9 local agencies should be empowered to
- 10 follow a local-regional-national-
- international approach by which they
- 12 buy commodities locally first. If a
- 13 specific item is not available
- 14 locally, they should move to buying it
- 15 regionally. Secondly, as a last
- 16 resort, and only last resort, if the
- 17 commodity cannot be obtained
- 18 regionally, move to buying it from an
- 19 area where it must be transported a
- 20 longer distance. But keeping the cost
- 21 of food miles low through a
- 22 buy-locally-first approach, many food
- 23 nutrition programs from the emergency
- food assistance program to the
- 25 commodities supplemental food program

```
1
     9/29/05
 2
         will help reach even more recipients
         and increase food buys that will help
 3
         more folks. For example, New Jersey
         purchases through the Department of
 5
         Defense contract quantities of certain
         products for our school nutrition
 7
         program, including frozen peaches,
 9
         blueberry cups that come from our
10
         local farms. Jersey fresh produce.
         These local buying -- this local
11
12
         buying dramatically cuts
13
         transportation costs while creating a
         new market for our farmers.
14
15
               In closing, expanding the number
16
         of recipients for these vital feeding
         programs need not only mean dramatic
17
18
         increase in cost, by concentrating on
19
         locally first, reducing food miles,
20
         and stressing good nutrition at all
21
         ages, to reduce medical cost, we
22
         should be able to realize the savings
23
         needed to add more recipients to these
24
         programs.
```

Clearly, the health of our

```
9/29/05
 2
         population is a vital point of
         discussion in national policy. The
 3
         Farm Bill, the sound nutrition
         programs, should be one of those
 5
         avenues through which we pursue that
         goal. Good nutrition enhanced by
 7
         buying these products locally from our
 8
 9
         farmers should be the cornerstone of
10
         our next Farm Bill. With the right
         approaches we can provide sustenance
11
12
         for our residents while sustaining our
13
         region's farmers.
               MR. CANAVAN: Ruth Moore?
14
15
               MS. MOORE: Good morning. My
16
         name is Ruth Moore and I'm the First
         Deputy Commission at the New York
17
18
         State Department of Agriculture and
19
         Markets. I'm here today representing
20
         Commission Nathan Rudgers, who sends
21
         his greetings, Under-Secretary Bost,
22
         to you and all of your colleagues.
```

Welcome to New York.

MR. BOST: Thank you.

MS. MOORE: I'll be speaking

23

24

1	9/29/05
2	primarily this morning about the senor
3	farmers' market nutrition program and
4	the EBT program in our farmers'
5	market.
6	As you know, the highly
7	cost-effective senior farmers' market
8	nutrition program provides low-income
9	seniors with checks for purchasing
10	nutritious locally grown fresh fruits
11	and vegetables at farmers' market.
12	This year approximately 91,000
13	low-income New York seniors are
14	benefitting from this program, along
15	with nearly 900 farmers at 325
16	farmers' markets in all 62 of the
17	state's counties, including 74 markets
18	in New York City here. We're pleased
19	that the food and nutrition service is
20	developing regulations for the program
21	that will insure its orderly operation
22	and baseline funding to State agency
23	grantees, while providing the
24	potential for program growth, and both

25 our department and the New York State

```
9/29/05
 2
         Office for the Aging have submitted
         written technical comments on the
         proposed regulations for
         consideration.
 5
               Now, while the program is very
         popular with farmers and seniors, as
 7
         you know, it's reaching only a limited
 8
 9
         percentage of eligible participants
10
         with the current level of funding. We
         would welcome the opportunity to be
11
         able to provide benefits to unserved
12
         low-income seniors if additional funds
13
         can be identified.
14
15
               One source of additional funding
16
         that you might consider to maintain
         current caseloads and possibly expand
17
18
         the reach of the program would be the
19
         re-allocation of the small percentage
20
         of program funds returned annually by
         states to FNS for use in the
21
22
         subsequent year. We also would ask
23
         that in weighing the costs of serving
24
         more seniors, that you take into
```

account the very real savings to

```
1
     9/29/05
 2
         society and government programs from
         improved senior health as well as the
 3
         economic support that the program
         provides to our farm families.
 5
               We also want to thank FNS for
         supporting the wireless electronic
 7
         benefits transfer or EBT project in
 8
 9
         dozens of our farmers' markets here in
10
         New York. We want to thank you in
         particular, Under-Secretary Bost, for
11
12
         enthusiastically attending the
         kick-off events in Rochester and in
13
14
         New York City.
15
               We're pleased to report that
16
         this special project has succeeded in
         demonstrating that wireless EBT
17
         technology can support easy, reliable
18
19
         and virtually instantaneous
20
         transactions that are on a par with
         wired terminal transactions from
21
22
         grocery stores. We see the EBT
23
         project as an exciting and significant
24
         new opportunity for FNS and State
```

agencies to help energize the food

```
9/29/05
 2
         stamp program by inaugurating or
         expanding operation at farmers'
 3
         markets where locally grown fresh
         produce is abundant and where
 5
         nutrition messages can convey the
         health benefits of fresh produce as
 7
         part of the new My Pyramid campaign.
 9
               Therefore, we're recommending
10
         consideration of funding for the
         farmers' market wireless EBT program
11
12
         within the food stamp program for the
         benefit of food stamp recipients and
13
         for the benefit of thousands of small
14
15
         farmers who will then be able to
         market their fresh produce directly to
16
         the food stamp recipients. To
17
18
         maximize the successful outcomes of
19
         the program, we're also recommending
20
         that any projects funded should
21
         incorporate effective promotion as
22
         well as nutrition education support
23
         through the food stamp nutrition
24
         education program.
```

I want to thank USDA for its

1	9/29/05
2	work with the Department of Defense
3	with respect to providing fresh
4	produce and vegetables through the DOD
5	fresh program, it's been a valuable
6	component of our farm-to-school
7	program and we're urging continued and
8	robust funding of the program as
9	currently authorized.
10	Finally, I want to echo
11	Secretary Kuperus' remarks, that we
12	appreciate you choosing the New
13	York-New Jersey-metro area for this
14	nutrition forum. But also would like
15	to invite you back with Secretary
16	Johans to discuss other very important
17	topics coming up in the 2007 Farm Bill
18	that are important to our,000 farmers
19	and our 19,000,000 consumers.
20	Thank you.
21	MR. CANAVAN: Before I ask Joel
22	Byrd to step to the microphone, could
23	I please ask Seth Diamond, Kathy
24	Youngers, Gus Youngers and Shana

McLure-Barry to approach the

```
9/29/05
 2
         microphone area.
               MR. BYRD: Good morning. First
 3
         of all, any praise for Under-Secretary
         Bost doesn't come out of the five
 5
         minutes, correct?
 7
               Thank you for coming back to New
         York. Thank you for your leadership.
 8
         Thank you for your wisdom and some
 9
10
         great hiring decisions, proving you're
         nonpartisan in the whole effort.
11
12
         Thank you for your grant to New York
13
         City to increase food stamp access.
14
         I've submitted not shockingly
15
         detailed eight-page testimony with
         wider details. So I'm just going to
16
         focus on a few big themes today.
17
18
               Now I'll put on my timer here.
19
               I ask you first of all to
20
         consider that we're in the Alexander
21
         Hamilton Building, named after a man
22
         who died in a gang feud. So when the
23
         newspaper he founded, the New York
```

Post, lectures low-income people on

their supposed personal

24

```
9/29/05
 2
         irresponsibility for being welfare
         recipients engaged in fraud simply
 3
         because they get food stamps to help
         feed their families when they're not
 5
         paid enough to feed their families, we
         ought to really thing about what
 7
         personal responsibility means today.
 8
 9
               Second of all, I want to point
10
         out, as all of you know, we're just a
         few blocks from the Ground Zero of
11
12
         September 11th, and as we've all seen
13
         over the last few weeks, there are a
14
         lot of Ground Zeros of poverty and
15
         hunger and food insecurity throughout
         this country. Some people act
16
         shocked, they just learned of this in
17
18
         the last few weeks, I think all of us
19
         in this room know it's happened for
20
         years and years and years.
21
               Here in New York City there was
22
         a 100,000-person jump in poverty last
23
         year. There are now 1.8 million New
24
         Yorkers living under the poverty line.
```

That's one in five New Yorkers. If

```
9/29/05
 2
         welfare reform and the economic plans
         of our Federal, State and local
 3
         policies are working so goodnessly
         well, why are more people under the
 5
         poverty line?
               Why, according to the Community
         Service Society, was there a drop in
 8
 9
         wages for the lowest income third of
10
         workers over the last five years at
         the same time the corporate executive
11
12
         profits skyrocketed here in
13
         nationwide, what used to be a rising
         tide lifted all boats? Now a rising
14
15
         tide lifts the yachts and sinks the
16
         rowboats in their wake.
               Now, what does this have to do
17
18
         with the Farm Bill? A great deal.
19
         You'd think with all these problems we
20
         have entitlement programs here in New
21
         York City, they would be used to the
22
         hilt. You would think with nationwide
23
         food stamp participation is nearer to
24
         store time, we would be there in New
```

York City. Unfortunately, you'd be

```
9/29/05
 2
         wrong. Here in New York City there
         are 268,441 more people receiving food
 3
         stamps than when Mayor Bloomberg took
         office in 2002. That is great. But,
 5
         there are still hundreds of thousands
 7
         of people fewer receiving food stamps
         today than just ten years ago, despite
 8
 9
         the rise in poverty. We are below the
10
         national average in WIC participation.
         We are below the national average in
11
         school lunch and school breakfast
12
13
         participation. We are below the
14
         national average in most
15
         nutrition-assistance programs.
16
               Now, people here have become
         used to me criticizing the City, and
17
18
         it's no secret we think the City
19
         should do a much better job with
20
         increasing access. But it is a
21
         vicious cycle of Federal law, State
22
         regulations and City policy that heap
23
         upon each other. We need to just not
```

make incremental improvements in the

Farm Bill. We need to dramatically

24

```
1
     9/29/05
 2
         change the whole way these programs
         are structured. Focusing the food
 3
         stamps program's performance almost
         exclusively on the error rate. It's
 5
         really a focus on whether states and
 7
         localities fill out paperwork the
         right way, not whether fewer people
 8
 9
         are hungry or not. We should scrap
10
         error rate, and as you know, we talk
         about old error rates determines
11
12
         whether people are properly denied or
13
         accepted. They do not determine
14
         whether someone was turned away from
15
         the office impermissibly in the first
16
         place. So you can just turn people
         away right and left and USDA -- the
17
18
         USDA statistics will never show that.
19
         I suggest that happens in New York
20
         City.
21
               Today in New York City, as you
         know, Federal law says -- you know
22
23
         better than anybody,
```

Mr. Under-Secretary, Federal law says

you must get food stamps within 30

24

```
9/29/05
 2
         days. And the law's the law, right?
         The law's the law. If I'm a food
 3
         stamps recipient and I use my food
         stamps to get diapers, I'm off. I
 5
         miss an interview, I may be sick that
 7
         day, I didn't contact the agency, I
         miss my interview, I'm off the
 8
 9
         program. But I'm a Federal -- I am
10
         the City agency and time after time,
         according to their own statistics, on
11
12
         their own web site, one in ten
13
         families aren't getting food stamps
14
         within 30 days, nothing happens to
15
         them. We need to restructure the whole
16
         program, we need to scrap these
         conflicting eligibility requirements,
17
         create food entitlement accounts that
18
19
         combine the food stamps program, the
20
         WIC program, the school meals program,
21
         one eligibility requirement at 185
22
         percent of poverty, less paperwork,
23
         less bureaucracy, more compassion and
24
         conservatism, and more help for
```

low-income families, and we could pay

```
9/29/05
 2
         for it by scrapping the corporate
         welfare throughout the Farm Bill and
 3
         scrapping tax cuts for the mega rich,
         so the rising tide really does lift
 5
         all boats and we don't have hunger in
 7
         New Orleans, New York, Appalachia or
         anywhere in America.
 8
 9
               Thank you.
10
               MR. CANAVAN: Seth Diamond?
11
               MR. DIAMOND: Thank you. Good
         morning. It's always hard to follow
12
13
         Joel, and I've done it more times than
         I care to --
14
15
               Good morning again. And it's
16
         good to see all of you and I've
         enjoyed working with you all over the
17
         past several years. My name is Seth
18
19
         Diamond, Executive Deputy Commissioner
20
         of the Human Resources Administration,
21
         and I am pleased to be here today to
22
         discuss the City's food stamp program,
23
         strong record of accomplishment over
24
         the past four years, and our
```

suggestions for how a new Farm Bill

```
9/29/05
 2
         can allow us to continue that
 3
         progress.
               The Human Resources
         Administration has worked hard to
 5
         insure that all eligible New Yorkers
         who want food stamps have access to
 7
         benefits. We have improved access by
 8
 9
         simplifying the application process
10
         and improving the efficiency of our
         offices. We have worked with
11
12
         community-based organizations to help
13
         reach into the City's neighborhoods
14
         and screen people for eligibility for
15
         food stamps. In partnership with the
16
         State, we have used automation to both
         open food stamp cases for those
17
18
         receiving SSI and living alone and to
19
         allow more food stamps to continue
20
         when individuals leave public
21
         assistance for work.
22
               Our efforts have bene targeted
23
         to insuring New Yorkers realize that
```

food stamps is not end in itself, but

a support to assist individuals and

24

```
9/29/05
 2
         families in their effort to gain their
         highest level of self-sufficiency.
 3
               Unlike the situation ten years
 5
         ago, today almost twice as many people
         receive food stamps alone as receive
         food stamps combined with cash
 7
         assistance.
               The fast-growing segment of the
 9
10
         food stamp population are those
         receiving food stamps independent of
11
12
         cash assistance and SSI. This group,
13
         many of whom are working, has almost
14
         doubled from 220,000 in January 2002
15
         to 433,000 today. Many of the 433,000
16
         have recently left welfare and are
         using food stamps to provide
17
         additional assistance in their new
18
19
         jobs.
20
               In other cases, the additional
21
         assistance provided by food stamps may
22
         allow families to remain off public
23
         assistance. Whatever the specific
24
         circumstances of those receiving food
```

stamps, we recognize that for many

```
9/29/05
 2
         families food assistance is critical
         to their ability to gain
         self-sufficiency and lead healthy,
         productive lives.
 5
               Overall in New York City, more
         than 1,000,000 New Yorkers receive
 7
         food stamps. This represents a
 8
 9
         33-percent increase since January
10
         2002. Of this total, over 600,000
         people receive food stamps alone, an
11
         increase of over 70 percent since
12
         January 2002.
13
14
               The City has had substantial
15
         increases while still maintaining an
16
         even increasing the quality of our
         work. For the last Federal fiscal
17
18
         year, New York City had its lower
19
         error rate in the history of the
20
         program. We were pleased recently
21
         when you, Under-Secretary Bost, came
22
         to New York to present the State with
23
         a check for 2.8 million dollars for
```

improvements the City and State have

made in insuring it is properly

24

```
1
     9/29/05
 2
         processing food stamps cases.
               We were also pleased when you
 3
         returned, Under-Secretary Bost, to New
         York recently to present the City a
 5
         check for almost $1,000,000 for an
         innovative program we submitted to
 7
         develop an on-line application system.
 9
               This grant represents a
10
         partnership with Food Change, one of
         the City's not-for-profit
11
12
         organizations, to use technology to
13
         bring the food stamp application to
14
         the City soup kitchens.
15
               Also involved in the grant is
         the New York City Coalition Against
16
         Hunger, headed by Joel Berg, which
17
18
         will work to assist food pantries in
19
         this effort.
20
               The on-line process when fully
21
         developed will both improve access to
22
         the system and by having an electronic
23
         application and record storage, allow
24
         us to, the City to more efficiently
```

process food stamp applications.

```
9/29/05
 2
               We want to continue to make food
         stamps available to those who are
 3
         eligible. We also would like to be
         able to streamline many of the food
 5
         stamp processes, both as a benefit to
 7
         those we serve and to insure at a time
         of limited resources we can
 9
         efficiently serve our increase in case
10
         loads.
               With that in mind, I would like
11
         to turn to some specific suggestions
12
         in the Farm Bill.
13
               The 2002 Farm Bill food stamp
14
15
         revisions gave states a variety of new
         options to simplify the program,
16
         making it more accessible and better
17
18
         coordinated with child-care and
19
         Medicare for eligible families. We'd
         like to continue that effort and are
20
21
         against any changes in the program
22
         that would add unneeded complexity
```

which would burden those administering

We support giving states and

the program and those we serve.

23

24

1	9/29/05
2	localities additional flexibility to
3	simplify and align various program
4	requirements and to implement uniform
5	rules for means-tested benefit
6	programs such as food stamps, TANAF
7	and Medicaid. This would provide a
8	number of benefits such as enabling us
9	to streamline and coordinate data
10	collection requirements, and
11	increasing the food stamp resource
12	limit for the elderly in excess of the
13	\$3,000 to \$5,000 and the minimum
14	benefit amount for elderly from \$10 to
15	\$50.
16	Further simplification options
17	would include extending the
18	transitional benefit option to six
19	months, to allow more families to
20	continue to receive food stamps rather
21	than five months, and excluding from
22	countable income any subsidies that
23	support families as they care for
24	foster children, adopt children or

serve as guardians for children.

1	9/29/05
2	Given the scope of the program
3	we are trying to administer, HRA also
4	strongly opposed proposed budget cuts
5	to the food stamp programming in this
6	year's budget.
7	The City urges amending food
8	stamp program rules to protect
9	localities from complex changes in
10	alien eligibility rules. We would
11	suggest there should be an 18-month
12	hold harmless period for errors
13	relating to implementation of new
14	rules following each change in
15	non-citizenship eligibility criteria.
16	The 50-percent historic State
17	Federal max for administrative costs

Federal max for administrative costs to the food stamp program was reduced in many states by cost allocation changes in the Agricultural Research Act from 1998. This 50-percent max should be restored and a 75-percent Federal share should be instituted for urgent and beneficial changes at the State level, including automation and

```
9/29/05
 2
         program simplification changes.
               In addition, there should be a
 3
         75-percent Federal share for EBT costs
         which have removed the stigma of
 5
         participation in the program and made
         it easier to participate albeit
 7
         beneath the store and food stamp
 9
         programs, and made it easier to
10
         monitor expenditures.
               The new Farm Bill should amend
11
         the Food Stamp Act of 1977 to include
12
13
         participants in non-TANAF State public
14
         assistance programs in the
15
         transitional benefit option as set
16
         forth in Section 11 of the Food Stamp
         Act. For states like New York, with
17
         general assistance programs, this
18
19
         would provide critical support to
20
         those moving from welfare to work.
21
               Thank you very much for the
22
         opportunity to present testimony.
23
               MR. CANAVAN: Kathy Youngers?
24
               MS. YOUNGERS: Hi. I'm Kathy
```

Youngers. I'm from Farm Wives United,

```
1
     9/29/05
 2
         which is an organization that is
         across the United States. Not many of
         you here are dairy farmers, but I am a
         dairy farmer and we are a
 5
         third-generation dairy farm.
 7
               Right now food in America is
         becoming scarce, that is grown in
 8
 9
         America, because the farms are going
10
         under. And I just wanted to talk to
11
         you today. One quote I want to give
         you is from Liberty And Justice For
12
         All. One of the goals of
13
14
         globalization is to render America
15
         helpless and dependent on foreign
         sources of production. And this is
16
         very true.
17
18
               The American public today
19
         believes that when he or she goes to
20
         the grocery store, that all the food
21
         products in that store are safe,
22
         regulated, USDA inspected, and this is
23
         not true. Over 50 percent of the food
```

is imported, or at least that was 50

percent in 2003. I don't know the

24

```
9/29/05
 2
         figure today. The problem is not the
         imported food but that this food does
 3
         not meet the strict regulations that
         American farmers need to meet.
 5
               Foreign producers use pesticides
         and practices long outlawed in the
 7
         United States. The USDA reports high
 8
 9
         incidents of failure to comply to U.S.
10
         standards. Yet, these foods are in
         our grocery stores today.
11
12
               We talked about the food stamp
13
         program, we talked about the fresh
14
         fruits and vegetables to local people.
15
         We need to keep the local farmers
16
         going and not just the two-acres
         farmers, but 300 acres.
17
18
               We have a co-op in Western New
19
         York who is unable to get fresh milk
20
         product into New York City. Yet fresh
21
         milk product and other milk products
22
         come from China, from New Zealand, and
23
         this is something that I don't
24
         understand, and I think needs
```

25

investigation.

```
9/29/05
 2
               There's one thing I want to
         specifically talk about today, and
 3
         that is people in this country have a
         right to know what they are eating.
 5
         One issue that needs immediate
         attention is MPC, milk protein
 7
         concentrate. It is a by-product of
 8
 9
         milk, it is a waste product of milk.
10
         It slips through the cracks and comes
         into our country labeled for animal
11
12
         use only, yet is it in human foods
13
         from baby formula to all kinds of
14
         sauces that we to process, cheese
15
         product, which is MPCs. It fools the
16
         consumer into thinking that this is
         milk because milk is in the title,
17
18
         milk protein concentrate. But it is
19
         not milk at all. It is a substitute
20
         for milk. It is a waste product.
21
               There have never been any
22
         studies to see if MPCs have any
         nutritional value. Yet they are
```

substitutes for nonfat dry milk.

There has never been FDA approval for

23

24

```
9/29/05
 2
         MPCs. FDA has no definition for MPC.
         FDA requires all legal ingredients in
         human food to pass strict safety tests
         defined as GRAS, generally recognized
 5
         as safe criteria. The FDA has stated
         themselves that the government has not
 7
         conducted any GRAS studies on MPCs.
 8
         They don't even know if they have any
 9
10
         nutritional value. Yet they are
         displacing milk in our country.
11
         Mothers think they are buying milk for
12
         their children, fresh cheese. But the
13
14
         cheese in those little packages that
15
         are wrapped up are basically nothing.
         They are basically MPCs, which is, I
16
         call it plastic food. Food and
17
18
         nutrition. Who's regulating it? The
19
         school lunch program, WIC programs,
20
         and senior citizen programs, how many
21
         illegal products are included in the
```

supply to our children, to pregnant

be done with the food stamp, with

I think that something needs to

women and to senior citizens?

22

23

24

```
9/29/05
 2
         these programs that only American
         produced products should be in these
 3
         programs to be handed out in the
         schools, in the WIC program.
 5
               I just ask everybody in this
 7
         room to please be involved, to please
         find out why we are eating imported
 8
 9
         unsafe food, and I guess on every
10
         grocery shelf, and if you wish to get
         involved, just contact the Farm Wives
11
         United.
12
               Thank you very much.
13
14
               MR. CANAVAN: Gus Youngers?
15
               MR. YOUNGERS: I'm Gus Youngers.
         I'm a dairy farmer from Western New
16
         York. And I think that it is time the
17
```

USDA helps us level the playing field.

country that are matched with what can

come in from other countries. They

instance, in New Zealand they have

They bring their cows, they take a

major pasture system, which is fine.

There's very few things in this

use chemicals, pesticides. For

18

19

20

21

22

23

24

```
1
     9/29/05
 2
         milking power to the pasture, pump the
         milk into a tank, take it back to the
 3
         farm. Yet, it hasn't been cooled yet.
         They wait for the milk to cool down,
 5
         to the truck, and I was talking to a
 7
         person that had been in New Zealand
         and saw that a year a half ago. So
 8
 9
         they're still doing it. We have to
10
         have our milk refrigerated under 45
11
         degrees in less than an hour -- less
         than two hours after it's done
12
13
         milking, and we can't -- with our meat
14
         standards that are not met by
15
         countries other than the U.S., and
         nobody -- I don't care whether you go
16
         to apple growers, you go to the grain
17
18
         crop farmers, any kind of farming you
19
         want to go to, the food in the other
20
         countries that is made from there and
```

shipped out, do not have to -- they're

using chemicals and pesticides that we

have been outlawed more than 20-some

years ago. And I think it's time --

there's an old adage that my

21

22

23

24

```
9/29/05
 2
         grandfather said years ago: Feed 'em,
         fool 'em and forget 'em. And don't
 3
         feed 'em if you can get out of it.
               This country, they're feeding
 5
         them now, they're fooling with letting
 7
         them put in imported ingredients that
         are dumbing down what the natural
 8
 9
         products are, there's disease in some
10
         of these products, there's unsanitary
         -- for instance, MCPs are being made
11
         in India from what -- water buffalo
12
13
         now. Everyone knows what a water
14
         buffalo is and where they like to
15
         wallow. Think about it. And they're
16
         making milk now.
               And the onion scare, I don't
17
         know how many of you heard about that
18
19
         in Pittsburgh, there was six people
20
         died in Pittsburgh from raw onions
21
         that -- I believe it was one of the
22
         fast-food stores or places, these
23
         onions came in from Mexico. And when
24
         they got traced right down to it, they
```

found out by following it, there was

```
1
     9/29/05
 2
         raw sewage in the fields that they
         were fertilized with, yet this blew
 3
         over and nobody -- next to nobody
         heard about this.
 5
               So I ask you people, the USDA,
 7
         to support American farmers and make a
         living wage for the American farmers.
 8
 9
               And why is this country letting
10
         corporate America walk all our jobs
         out of this country, for corporate
11
12
         good, not for the good of the American
13
         people? If the people -- the jobs
14
         stay here, the people would be working
15
         and they would be earning jobs --
16
         earning money and wages and they
         wouldn't need the food stamps program
17
18
         as much or any of this other stuff, if
19
         they were using that.
20
               Thank you very much.
21
               MR. CANAVAN: Before I call
22
         Shana McLure-Barry, we will take a
23
         five-minute break after Ms. Barry's
24
         presentation, a five-minute break, at
```

which time could I ask, please, for

```
9/29/05
 2
         Warren Shonbach to be ready to
         present, Deborah Jones, Tim Harner and
 3
         Jennifer Wilkins.
 5
               Your presentation, ma'am, a
         five-minute break, and then those four
 7
         next speakers.
               Thank you.
 8
               Ma'am?
 9
10
               MS. BARRY: Thank you very much.
11
               Good afternoon -- or good
         morning to everyone. My name is Shana
12
13
         McLure-Barry, and I'm a crop farmer
14
         from Cayuga County, which is in the
15
         Finger Lakes area of New York State.
16
         My husband's family has been farming
         our farm for over a hundred years. We
17
         were here before Cornell University,
18
19
         we're 15 minutes from Cornell
20
         University. Our farm never took a
21
         grant or subsidy until 1996 or '7 and
22
         yet the most we've ever taken is close
```

to 3- or \$5,000 a year. We put a half

a million dollars of money into our

local area. We have brought hay down

23

24

```
9/29/05
         to restaurants here, we've raised
 3
         natural beef, we grown kidney beans,
         for years we grew for the vegetable
         industry which is now defunct in our
 5
         area, which was in Geneva, New York.
         So we're very concerned about food.
 7
         And we're also very concerned, the
 9
         fact that it's getting more difficult
10
         for us to take care of our older
         generation, the generation that made
11
         this country. Our World War II
12
13
         veterans. And even our immigrants who
         have come here afterwards, who have
14
15
         come for a better place. At some
16
         point in time we were all immigrants.
         And the fact that we're not being able
17
         to allow our children to have a way to
18
19
         make the American life if we don't
20
         give them good nutrition and if we're
         not enabling them to have good jobs.
21
22
               I would like to specifically
23
         speak about the situation of the mass
24
         loss of farms, which I feel directly
```

affects our food stamp program and our

```
9/29/05
 2
         nutrition programs. In the State of
         New York right now there's less than
 3
         7,000 dairies that put milk into any
         system. Supposedly the dairies are 90
 5
         percent of our farms that we have in
         all of New York State. I can't even
 7
         imagine the few amount of crop farmers
 8
 9
         who are left. 95 percent of our wheat
10
         that is processed in Buffalo, New York
         comes out of Canada. Am I glad the
11
         Canadian farmer has a market for their
12
         grain? Yes. Would I like a market
13
14
         for my grain? Yes.
15
               We do not have an
16
         over-production of food in this
         country. So what I'm asking you all
17
18
         to do is to go back to the USDA and
19
         ask them to question what the banking
20
         policies are that we have. The reason
21
         that we don't have young people going
22
         into farming, because they're looking
```

at us, who are in our 50s and 60s, and

are being cut off at the knees for any

saying why should we do this when we

23

24

```
9/29/05
 2
         kind of businesses that produces the
         food? We have no access to lending
         capital as of the last ten years. We
         are asking for a GAO investigation of
 5
         the farms through this agency which is
         part of one of the major agencies
 7
         along with firm credit, which is a
 9
         quasi-government agency that is
10
         supposedly loaning monies to the
         farmers. If all the grants and
11
12
         subsidies were put into a pot and the
13
         farmer was able to borrow it at a
14
         decent amount of interest, three and a
15
         half to four percent, as opposed to a
16
         select few megafarms getting a very,
         very good -- and I'm a large farm, by
17
18
         the way, so it's no small versus large
19
         -- being able to get access to lending
20
         capital, we would insure that there is
21
         food for the next generations to come.
22
               Right now if you look at any of
23
         the USDA memos, some of our line grant
24
         universities are not even offering any
```

kind of lending type of education

```
9/29/05
         because there are no banks that do
         lending. So there again, in the
 3
         Lancaster Farmer our secretary of
         agriculture said that he was the
 5
         investment banker as the government
         for the United States farmer. So to
         insure that decent food programs are
 9
         available through the USA, there again
10
         as farmers we ask for a GAO
         investigation of how the monies is
11
         being lent to farmers.
12
13
               Thank you very much.
14
               MR. CANAVAN: Thank you, ma'am.
15
               We'll take a five-minute break,
         and in five minutes, at 10:32, we'll
16
         begin with Mr. Warren Shonbach.
17
               (Short break.)
18
19
               MR. CANAVAN: Thank you. Thank
20
         you all.
21
               As we resume the forum, let me
22
         make a quick observation. As I
23
         mentioned before, we have more
```

speakers than we ever could have

anticipated, which is wonderful.

24

```
9/29/05
 2
         Everybody deserves the ear of the
         Under-Secretary. If we could just ask
 3
         people to synthesize, crystallize,
         concentrate their comments, provide as
 5
         expansive written comments as you
         would like, that will give everybody a
 7
         fair opportunity. The
 9
         Under-Secretary's schedule is
10
         inflexible, unfortunately, at the end
         of the forum. So if we could just
11
12
         begin with Mr. Shonbach, please.
13
               MR. SHONBACH: Thank you.
14
               Good morning, Mr.
15
         Under-Secretary. My name is Warren
16
         Shonbach and I am the vice president
         of Friendship Dairies, Incorporated,
17
18
         one of the few remaining family-owned
19
         and operated dairy companies in New
20
         York State. Our brand is the leading
21
         cottage cheese and sour cream in the
22
         New York metropolitan area and many
23
         other East Coast markets. We directly
```

employ in excess of 250 people in our

manufacturing plant in rural western

24

```
1
     9/29/05
 2
         New York, and an additional 50 people
         combined in our Long Island
         headquarters and various other sales
         offices located up and down the
 5
         eastern seaboard.
               In addition we purchase raw milk
         under contract from approximately 100
 8
 9
         independent dairy farmers in New York
10
         and Pennsylvania and maintain an
         additional supply agreement to
11
         purchase the milk from another 100 or
12
13
         so farms through the northeast
14
         preeminent dairy farmer cooperative,
15
         dairy marketing services.
               Since our business is strictly
16
         domestic, I'm going to limit my
17
18
         comments to the improvements we would
19
         like to see addressed in domestic
20
         dairy regulations and dairy programs
         as a result of the 2007 Farm Bill.
21
22
         Although the changes in the
23
         international dairy marketplace
24
         indirectly impact us, I'm going to
```

stay close to home in my comments for

```
9/29/05
 2
         expediency.
               Plainly stated, we need to
 3
         simplify federal regulations
         pertaining to milk and dairy and
 5
         change the remaining regulations to
 7
         make them more market-oriented. Dairy
         is one of, if not the most highly
 9
         regulated agricultural businesses in
10
         America. Worse yet, federal dairy
11
         regulations are so complicated,
         contradictory and outdated that they
12
13
         actually impede the industry's
14
         ability to grow and innovate.
15
               For instance, it take nearly two
16
         years to make even minor changes to
         federal milk marketing rules to
17
18
         respond to market conditions that may
19
         change literally overnight.
20
               A streamlined amendment process
21
         should be adopted for federal milk
22
         order similar to what is currently
23
         used in many of the fruit and
24
         vegetable market orders, so that they
```

can adapt to rapid changes in the

1	9/29/05
2	marketplace, both structural and
3	environmental.
4	Two federal programs intended to
5	provide price safety nets to dairy
6	farmers who work in opposition to each
7	other rather than performing their
8	stated function. Alone, the dairy
9	price support program which was
10	supposed to sunset several years ago
11	served a valuable purpose. When
12	combined with the milk income loss
13	contract program, milk, said to expire
14	tomorrow, they both become
15	dysfunctional.
16	The support price program
17	establishes a pricing floor by
18	agreeing to purchase commodity
19	products at a minimum price when the
20	commercial marketplace would otherwise
21	have no interest in buying them.
22	When the price reaches that
23	so-called safety net level, the milk
24	program kicks in to pay dairy farmers

a bonus which allows them to continue

```
9/29/05
 2
         to produced milk with little regard
         for the price they would otherwise
         receive for it in the commercial
         marketplace. The net effect is that
 5
         taxpayers are paying to keep dairy
         farmers in business producing product
 7
         that is not needed and then paying a
 9
         second time to remove the same product
10
         from the marketplace.
               One of these programs has got to
11
12
         go. I believe it should be the dairy
13
         price support program because the milk
14
         program is more effective dollar for
15
         dollar in supporting dairy farmers and
16
         will allow the marketplace to clear
         itself of excess production while
17
18
         being more suitable for the current
19
         international trading climate.
20
               In this era of graphic and
21
         cost-effective transportation, we must
22
         recognize that milk markets are for
23
         the most part national in scope. The
24
         2007 Farm Bill should dictate that
```

areas of the country operating

```
9/29/05
 2
         state-wide pools or compacts that do
         not adhere to the principles of
 3
         federal policy goals should be
         excluded from receiving money from
 5
         federal programs. We should not be
         pitting one part of the nation's dairy
 7
         farmers against another.
 8
 9
               We need to honestly evaluate
10
         whether the intent of our dairy
         programs are social or economic. If
11
         the intent is to save the family farm
12
13
         in certain regions of the country,
14
         then pricing programs that equally
15
         benefit the typically larger corporate
         farm should not be utilized. However,
16
         I firmly believe the intent of federal
17
18
         farm policy should be to provide an
19
         economic safety net for all milk
20
         producers and apply evenhandedly
21
         regardless of the size, location or
22
         ownership structure of the farm. It
23
         is wrong to assume that family farmers
24
         are not as efficient as large
```

corporate operations or that all

```
1
     9/29/05
 2
         family farms are small. If we can
         remove artificial price enhancements
 3
         the most effective operations are
         going to be the ones that survive and
 5
         prosper.
               Existing federal farm policies
         for milk have combined to increase
 9
         price volatility while prolonging
10
         periods of excessively low prices
11
         creating unnecessary economic hardship
12
         for producers and taxpayers alike.
         The brief experiment with forward
13
14
         pricing contracts that was by all
15
         measures a success should be
         resuscitated. Grain, wheat and
16
         soybean farmers can all forward
17
18
         contract with their customers to
19
         guarantee a fair price for a set
20
         period of time and dairy farmers
21
         should have the same options available
22
         to them, should they wish to take
23
         advantage of it.
24
               Furthermore, the program should
```

be open to all industry participants,

```
9/29/05
 2
         regardless of whether the milk is to
         be used for food consumption or
 3
         manufacturing.
 5
               MR. CANAVAN: You've run out of
         time.
 7
               MR. SHONBACH: Can I just read
         one last sentence here?
 8
 9
               MR. CANAVAN: Go for it.
10
               MR. SHONBACH: Thank you.
               Lastly, the 2007 Farm Bill is an
11
12
         opportune time to address the pricing
         mechanism used for milk under the
13
14
         federal market order system. The use
15
         of the mass survey for cheddar cheese,
         butter, nonfat dry milk and whey is
16
         flawed in that it is too narrow a
17
18
         group of products upon which to base
19
         price of milk. Furthermore, the
20
         survey is subject to misreporting and
21
         indirectly but fatally linked to the
22
         thin trading at the CME.
```

Additional shortcomings to the

current pricing is that it avoids

manufacturing allowances and formulas

23

24

```
9/29/05
 2
         that change over time. A more
         appropriate pricing mechanism would be
 3
         the use of the existing trading
         futures --
 5
               MR. CANAVAN: Your time -- you're
         going to have to sit down. You're
 7
         cutting into other people's time.
 8
 9
               MR. SHONBACH: Okay. Thank you.
10
               MR. CANAVAN: Ms. Deborah Jones,
         please.
11
               MS. JONES: Good morning again,
12
13
         Under-Secretary Bost, and thank you,
         and I thank you, Mr. Jackson, for
14
15
         giving this opportunity to New Jersey
16
         to comment on the seniors farmers'
         market nutrition program.
17
18
               My name is Deborah Jones. I'm
19
         the director of New Jersey WIC
20
         services and -- including the WIC
21
         farmers' market nutrition program, and
22
         I also have the responsibility for the
23
         administration of the senior farmers'
24
         market program, in partnership with
```

our sister agency, the New Jersey

```
1
     9/29/05
 2
         Department of Agriculture, County
         Office on Aging, New Jersey farmers
         and youth farm stands.
               New Jersey's history with this
         SNP program began in 1997. As we saw
         a vehicle to address health
 7
         disparities of older Americans by
 9
         providing locally grown produce to 500
10
         low-income seniors in urban and rural
         communities within our state.
11
               In 2001 funding became available
12
13
         from the Commodity Credit Corporation
14
         of the United States Department of
15
         Agriculture to develop or expand the
         seniors farmers' market nutrition
16
         program. Since 2001 federal funds
17
18
         have supported an average of 35,000
19
         seniors. This represents less than one
20
         percent of the estimated 500,000 that
21
         are eligible to receive program
22
         benefits. And that the check
23
         redemption rates in New Jersey average
24
         from 85 to 91 percent per year. This
```

program has been very successful in

```
9/29/05
 2
         meeting the needs of older Americans
         because of the collaboration and
         commitment of our partners in
         providing services to seniors,
 5
         authorizing farmers and other
         administrators functions with our
         financial support.
 9
               I applaud USDA in its efforts to
10
         provide administrative funds to
11
         support the cost of doing business as
         outlined in the seniors farmers'
12
13
         market nutrition program proposed
14
         rule. New Jersey WIC services is in
15
         agreement with the proposed rule
16
         regarding a farmers' market agreement.
         The proposed rule states that agencies
17
         that operate both the seniors and the
18
19
         WIC farmers' market nutrition program
20
         may execute a single agreement for
21
         both programs, thus are reducing the
22
         burdensome task of a lot of arduous
23
         paperwork included. And we applaud
```

24

25

you for that.

New Jersey recommends that the

1	9/29/05
2	State plan, however, submission of
3	both programs be consistent with the
4	current WIC farmers' market nutrition
5	program State plan, which is submitted
6	every three years.
7	New Jersey WIC services further
8	agrees with the proposal of providing
9	categorical eligibility for disabled
10	individuals. The rule states that the
11	State agencies may at their discretion
12	also deem disabled individuals less
13	than 60 years of age who are residing
14	in housing facilities occupied by
15	older individuals and also where
16	congregate nutrition services are
17	provided, are categorically eligible
18	to receive program benefits.
19	The New Jersey WIC services
20	offer the following recommendations to
21	you, Under-Secretary, as you move
22	forward with the policy decisions for
23	2007. We recommend that the
24	administrative cost to operate the

program be a separate allocation of

```
1 9/29/05
```

- 2 funds. Full funds must remain at or
- 3 above the current funding level.
- 4 Recommend that the administrative cost
- 5 in the 8 percent to be increased to 20
- 6 percent to provide benefits and
- 7 services to recipients and for the
- 8 general administration operation of
- 9 the program as cited in the rule. The
- 10 use of technology is the most
- 11 efficient and effective manner to
- 12 improve customer service and
- 13 accountability. However, technology
- 14 as you know, Under-Secretary, can be
- 15 expensive as stand-alone systems. The
- use of card technology for multiple
- 17 programs, the cost allocation plans,
- 18 can reduce cost and also improve
- 19 program efficiency simultaneously. We
- 20 recommend that USDA conduct regional
- 21 strategic planning sessions with
- 22 States and perform the cost analysis
- 23 to be incurred by State agencies as a
- 24 result of the implementation of the
- 25 rule. And the last recommendation but

```
9/29/05
 2
         definitely not least, the increased
         role of faith in the community
 3
         organizations in outreach and
         coordination of services that they are
 5
         the pulse on the community that can
         provide and bring these services into
 7
         urban and rural communities.
 9
               Thank you, Mr. Secretary, for
10
         the opportunity to share our
         recommendations with you this morning.
11
12
         It is our hope that the
13
         recommendations will assist you as you
14
         begin the planning and policy process
15
         that will allow State agencies the
16
         flexibility to serve its seniors.
               As I close, I would like to
17
18
         share with you an excerpt of a quote
19
         from a sponsor of the seniors farmers'
20
         market nutrition program.
21
               "For many of our seniors this is
22
         the only opportunity they have to
23
         purchase fresh produce. They enjoy
24
         the bus trips that they make to the
```

farmers' markets and consider it an

```
9/29/05
 2
         enjoyable outing as well as an
         enhancement to their diets. I have
 3
         worked with the seniors for more than
         25 years. This is one of the best
 5
         programs that the State of New Jersey
 7
         has offered them."
               Thank you.
 8
 9
               MR. CANAVAN: Thank you, Ms.
10
         Jones.
               Timothy Harner, please.
11
               MR. HARNER: Good morning. My
12
13
         name is Tim Harner. I am general
14
         counsel of upstate farms cooperative.
15
         We market about a billion pounds of
16
         milk a year from our 300 dairy farm
         families in western New York. Most of
17
18
         it through plants that our cooperative
19
         owns and operates. We supply a number
         of schools with milk. Good nutrition
20
21
         for children and teenagers starts with
22
         good eating habits and the
23
         overwhelming majority of food
```

nutrition professionals agree that

milk and other dairy products play an

24

```
9/29/05
 2
         important role in providing good
         nutrition to people of all ages. So
 3
         encouraging children and teenagers to
         drink milk at school is not only good
 5
         because it helps them eat well that
         day, it is also good because it helps
 7
         children and teenagers learn good
 9
         eating habits that will help them eat
10
         well for the rest of their lives.
               And, of course, it is essential
11
12
         that when children and teenagers go
13
         home, they find plenty of milk and
14
         other nutritious dairy products such
15
         as cottage cheese and yogurt.
16
         Therefore, upstate farms supports
         ample funding for programs such as
17
18
         food stamps so that Americans of all
19
         ages can benefit nutritionally from
20
         the many delicious dairy products that
21
         come from the milk and the dairy farm
22
         families of upstate farms have been
23
         producing for generations.
24
               MR. CANAVAN: Thank you,
```

25

Mr. Harner.

```
9/29/05
 2
               Before I call Ms. Jennifer
         Wilkins, let me call Rebecca Wittam,
 3
         Kelsey Stack, Kathy Roberts and Lee
 5
         Davenport.
               Ms. Wilkins?
 7
               MS. WILKINS: Good morning.
         Thank you, Under-Secretary Bost, for
 8
 9
         this opportunity to provide input on
10
         programs that will be authorized in
         the 2007 Farm Bill. My name is
11
         Jennifer Wilkins. I'm a senior
12
         extension associate in the Division of
13
         Nutritional Sciences at Cornell
14
15
         University, and I'm also the director
16
         of the Cornell farm to school program.
         This program works in tight
17
         partnership with other State agencies
18
```

to promote good nutrition in our

schools by accessing fresh local

farms as well as simultaneously

strengthening opportunity to value

added industries that our farmers can

fruits and vegetables from New York

farmers and other foods from New York

19

20

21

22

23

24

```
1 9/29/05
```

^				
2	he	1 N W O	lved	with.

My comments will be addressing 3 the food stamp nutrition, the food stamp program first. The first 5 recommendation is to apply the good standards set by the USDA and DHS as 7 dietary guidelines and the USDA's my 8 9 pyramid to the criteria establishing 10 allowable food stamp program purchases. Most retail food stores 11 offer an abundance of food choices to 12 American consumers who endeavor to 13 14 feed their families in healthful ways. 15 Despite the availability of healthful 16 choices in today's supermarkets, a disproportionate amount of food items 17 18 can be categorized as nutrient-poor 19 choices with added fats, sugars and 20 salt. Indeed, just four items, four 21 food product categories alone: Bakery 22 foods, beverages, candies, gums and 23 snacks and condiments, account for 24 over 60 percent of the new food 25 product introductions to the

1	9/29/05
2	marketplace every year. Applying
3	nutrition standards set forth in the
4	2005 dietary guidance system would
5	help assure sound choices on the part
6	of food stamp recipients.
7	Secondly, we recommend providing
8	incentives for increasing fruit and
9	vegetable intake among food stamp
10	program recipients. Food stamp
11	program recipients are more likely
12	than higher income groups to
13	under-consume fruits and vegetables
14	and have higher rates of chronic
15	diseases that are negatively
16	associated with diets that are high in
17	fruits and vegetables. Since fruits
18	and vegetables are often more
19	expensive than other food options and
20	provide few total calories per dollars
21	spent, the economic incentive built
22	into the food stamp program would make
23	such purchases more attractive to
24	recipients and would work
25	synergistically with the food stamp

```
9/29/05
 2
         nutrition education program.
               Finally, with regard to the food
 3
         stamp program we recommend enabling
         states to equip all farmers markets
 5
         with EBT technology to assure access
         of this source of locally grown fresh
 7
         fruits and vegetables and plants by
 9
         food stamp program recipients.
10
               First I would like to thank the
         USDA and food nutrition service for
11
12
         funds used over the past five years to
13
         purchase EBT terminals for farmers'
14
         markets in New York City and in
15
         upstate farmers' markets since 2003.
16
         The equipment was purchased through a
         USDA Federal State market improvement
17
18
         program grant to the New York State
19
         Department of Ag & Markets and this is
20
         much appreciated.
               The number of farmers' markets
21
22
         is increasing across the country with
23
         now over 37,000 farmers' markets in
24
         the United States and these are not
```

only an excellent source of fresh

```
9/29/05
         fruits and vegetables and plants for
         home gardens, but these markets are
         also sources of food and nutrition
         education from farmers and through the
         farmers' market nutrition program on
         the selection, storage and preparation
         of fruits and vegetables.
               The actions of farmer's markets
 9
10
         is a source of healthful foods that
         food stamp recipients are more likely
11
         to under-consume has become
12
         constrained with the implementation of
13
         the electronic benefits transfer
14
15
         system. To improve the good health
16
         benefits of the food stamp program,
         state farmers' markets programs and by
17
         installing EBT equipment.
18
19
               I have many more comments and
20
         they will be in my written transcript.
21
         Thank you for this opportunity.
22
               A VOICE: Hold on. I have a
23
         comment I want to make. I want to say
24
         something to you and I want you to
```

think about and give me your thoughts

```
9/29/05
 2
         on this issue.
               One of the things that came up
         during the reauthorization of food
         stamps in 2002 was the question of
 5
         limiting the types of foods that could
 7
         be purchased with food stamps, that is
 8
         healthy foods, and I think you make
 9
         reference to that in your comments.
10
         And I'm kind of surprised that you're
         the first person who has specifically
11
         said that.
12
13
               The problem that Congress faces
14
         when we talked about this was, what
15
         are you going to limit? And I'll just
16
         give you some examples. I'm not
         necessarily looking for you to respond
17
         but to think about.
18
19
               Well, maybe you shouldn't buy
20
         candy with food stamps. Well, the
21
         folks in Georgia had problems with
         that because a lot of candy has
22
23
         peanuts in it. Well, don't buy candy.
```

Well, the folks in Pennsylvania said,

Well, chocolate. Well, you can't buy

24

```
9/29/05
 2
         candy -- you can't buy cookies, well,
         but what about those folks that make
 3
         Twix bars? So, a question of being
         able to limit it, you open up a whole
 5
         range of questions about how you would
 7
         actually go about doing that and
 8
         identifying it and then being able to
 9
         have those stores manage itself.
10
               What are your thoughts?
11
               MS. WILKINS: I'm well aware of
12
         the ethical debates that have gone on
13
         around this type of issue. I'm just
14
         recognizing that in the food
15
         environment in which this audience as
16
         well as all income levels are facing,
         it is increasingly difficult to make
17
         sound choices and by tailoring or
18
19
         providing incentives in addition to
20
         what is already supplied in the food
21
         stamp program for purchase of fruits
22
         and vegetables --
23
               A VOICE: Hold on. Let me
24
         interrupt. Okay?
25
               MS. WILKINS: -- thank you.
```

```
9/29/05
 2
               MR. CANAVAN: Rebecca Widdam?
               MS. WIDDAM: I am Rebecca
 3
         Widdam, director of research for the
 5
         homelessness outreach and prevention
         project, and I want to thank you all
 7
         for being here today and I also want
         to thank everyone who spoke and
 8
 9
         everyone who will speak and in
10
         particular I want to appreciate and
         echo the comments of Edie Mesick and
11
12
         Jodi Harawitz and Joel Berg and I'm
13
         going to save everyone's time by not
14
         repeating what they said.
15
               I'm going to focus, however, on
16
         participation in food stamps because
         that's what I know most about, and the
17
         goal of getting money to buy food to
18
19
         people who don't have money to buy
20
         food is as -- is up there, the number
21
         one accomplishment of the food stamp
22
         program and so the question is: How
23
         do we build on that?
24
               Outreach is crucial and has --
```

and I greatly appreciate the USDA's

```
9/29/05
 2
         work in this area in the last few
         years and our work in New York City
         and -- but it's not enough.
 5
               We've completed a study of
         clients helped in outreach program in
         New York City and we found that only
 7
         42 percent enrolled, although they
 9
         knew that they were eligible for food
10
         stamps, knew how much they could
         receive, which on average was a 20
11
12
         percent raise in household income, and
13
         knew how to apply. Most didn't
14
         enroll. And many clients who either
15
         didn't enroll or who started to apply
16
         and didn't make it through the process
         described administrative hurdles as
17
18
         the key barrier. And for example, we
19
         know that hassles in the application
20
         process disproportionately affect what
21
         the people -- our study found out,
22
         USDA studies have found out. One
23
         client in our study said it's not that
24
         I decided not to apply, it's that I
```

didn't have the time. My work didn't

```
9/29/05
 2
         allow it. Another said the reason I
         haven't done it, gone to apply, is
 3
         that it's really hard to take a day
         off from work to go there because I
 5
         lose a day of pay.
 7
               You probably have these, this is
         not rocket science.
 8
 9
               Another client was getting --
10
         was receiving WIC and -- but she was
         still skipping meals and, because
11
12
         although her husband was working, she
13
         was having a high-risk pregnancy and
14
         so she was basically was bedridden.
15
         But because she was bedridden, and
16
         wasn't officially labeled as disabled
         by any government program, she
17
         couldn't apply for food stamps and,
18
19
         you know, we don't want pregnant women
20
         skipping meals, and I don't -- I'm
21
         sure no one here does.
22
               So that's the bads news. The
23
         good news is, even the application
24
         process works. The program that we're
```

a part of had scheduled application

```
9/29/05
 2
         appointments for some clients and 58
         percent of the clients with scheduled
 3
         application appointments involved
         compared with 49 percent of those who
 5
         had other enhanced services and only
 7
         34 percent of the rest.
               Not easy to implement, but it
 8
 9
         helped.
10
               HRA waives -- office waives
         required offices visits for some
11
         elderly or disabled clients and those
12
13
         we spoke with who found out about
14
         those services found them very helpful
15
         and enrolled.
               The New York State nutrition
16
         improvement project, which Scott
17
         earlier made reference to,
18
19
         automatically enrolled SSI recipients
20
         who live alone without required
21
         interviews and that has helped over
22
         50,000 in New York City.
23
               So building on these innovations
24
         is logical -- and -- so waiving
```

required office visits and improving

```
9/29/05
 2
         linkages with Social Security,
         Medicaid -- yeah -- make it easier for
 3
         people.
               MR. CANAVAN: Thank you.
 5
               Kelsey Stack?
 7
               MS. STACK: Good morning. My
         name is Kelsey Stack and I've been
 8
 9
         assigned to come here to represent the
10
         Staten Island Interfaith Coalition of
11
         Feeding Ministries, which includes
         nearly three dozen registered food
12
13
         programs on Staten Island, from
14
         full-service island-wide programs that
15
         provide emergency food daily and offer
16
         extensive support services to
         neighborhoods, to church group causes
17
18
         that (inaudible) is needed.
19
               In the short time that I am
20
         given, I hope that I can accurately
         explain the hunger needs of Staten
21
22
         Island.
23
               The need for emergency food
24
         resources on Staten Island has
```

dramatically increased over the last

```
9/29/05
 2
         three or four years. In some cases
         the number of people coming to local
 3
         soup kitchens and food pantries have
         more than doubled. Typically this is
 5
         related to poor economic conditions
 7
         compounded by ever-rising housing
         costs. Many new participants never
 8
 9
         thought they would need emergency food
10
         assistance. And yet there are many
         Staten Islanders not yet accessing
11
         emergency food resources.
12
               According to the food bank for
13
14
         New York City, surveys on Staten
15
         Island indicate that over half of
16
         those at risk for hunger on Staten
         Island are not receiving any emergency
17
         food assistance. They are not
18
19
         benefitting from food stamps or WIC
20
         and they are not using pantries or
21
         soup kitchens.
               In 2003 four percent of Staten
22
23
         Islanders said that there was at least
24
         one day of the year in which they did
```

not have enough food. In 2004 this

```
1 9/29/05
```

- 2 number jumped to astounding 13
- 3 percent.
- 4 One of the issues that I have
- 5 been asked to address today is that of
- 6 the food stamp program.
- 7 In recent months there have been
- 8 several excellent developments in this
- 9 program. In an August 2005 press
- 10 release, released by the New York City
- 11 coalition against hunger in food
- 12 change, the announcement was made that
- new technology is being developed so
- 14 that faith and community based food
- pantries and soup kitchens will be
- able to help clients apply for food
- stamps on line, making the process
- 18 more convenient and reducing the high
- 19 demand for the business of City
- 20 offices. This is an absolutely
- 21 essential step forward on Stand Island
- 22 which is geographically the largest
- 23 borough of the City and difficult for
- 24 many people to find easy
- 25 transportation.

1	9/29/05
2	There's only one place on Staten
3	Island for people to apply for food
4	stamps, the HRA Model Job Center in
5	St. George, which is remote from many
6	areas of Staten Island. Being able to
7	apply for food stamps in one's own
8	neighborhood with help insure that
9	more of those households eligible for
10	food stamps will actually be able to
11	apply.
12	Increased food stamp
13	participation will also help with
14	local neighborhood economy. With
15	emergency food needs increasing, not
16	decreasing, on Staten Island, the
17	funding for food stamps seems to be
18	increased and not decreased. Just
19	maintaining funding at the current
20	level is not sufficient given the
21	circumstances we face today.
22	Another program that I will
23	address today is the emergency food
24	assistance program, or TEFAP.

TEFAP, a program of the USDA

- 1 9/29/05
- 2 FNS, is helpful in many ways.
- 3 However, it often does not save
- 4 emergency food providers very much
- 5 money. This is because it does not
- 6 provide very much in the way of food
- 7 to EFPs. Some issues that arise in
- 8 TEFAP are that it does not provide
- 9 very money fresh proteins, fresh
- 10 produce is often bad by the time it
- 11 arrives, and the service itself is
- somewhat unreliable. There are many
- times that emergency food providers
- 14 will be expecting something specific
- but it does not always show up when
- 16 the time comes.
- 17 Although the members of the
- 18 Staten Island Interfaith Coalition of
- 19 Feeding Ministries is appreciative of
- 20 the service that TEFAP provides, the
- 21 service would be more helpful if
- 22 emergency food providers were able to
- have more of a say over what foods
- they are provided with.
- 25 It would also be helpful if the

```
9/29/05
 2
         food that is promised arrives and
         arrives fresh.
 3
               Members of the Staten Island
         Interfaith Coalition of Feeding
 5
         Ministries are grateful for the
 7
         services that the USDA provides and
         with some small improvements these
 9
         projects could be even more useful.
10
               MR. CANAVAN: Thank you.
11
               Kathy Roberts?
               MS. ROBERTS: Good morning. My
12
         name is Kathy Roberts. I'm a food
13
14
         stamp specialist with the nutrition
15
         consortium of New York State and I'm
16
         going to supplement the policy
         recommendations that Edie Mesick
17
         already made. I have written comments
18
19
         I'm going to submit and I'll summarize
20
         them quickly.
21
               I'm going to focus on a few
22
         specific areas in the food stamp
23
         program. First, work requirements.
24
         We should eliminate all work
```

requirements in the food stamp

```
9/29/05
 2
         program, it's the only Federal
         nutrition assistance program which
 3
         attaches a work requirement to
         maintaining eligibility. If we can't
 5
         eliminate all work requirements, we
         must abolish the time limit rules for
 7
         able-bodied adults without dependents.
 9
         We already have a food stamp
10
         employment training program which
         requires employable adults to take
11
12
         part in work activities and be denied
13
         food stamps or sanctioned if they fail
14
         to comply. There's simply no need to
15
         impose additional work requirements on
16
         adults who can't find a job.
               Why is ABOD such a problem?
17
18
         Well, we found four particular
19
         problems in New York State.
20
               First, ABOD waivers are being
21
         rejected because of the misperception
22
         that that waiver would excuse Apods
23
         from having to participate in work
24
         activities altogether. That's simply
```

not true. ABODs are erroneously being

```
9/29/05
 2
         told that they can't get food stamps
         unless they're receiving welfare or
         already working.
               The tracking requirements are
 5
         very burdensome on local districts and
 7
         divert resources away from
         interviewing households and processing
 9
         benefits. And the reporting
10
         obligations are burdensome and
11
         confusing to both recipients and local
         district staff. Especially in light
12
         of the fact that most ABODs are
13
14
         simplified reporters.
15
               If we're serious about
16
         simplifying program administration and
         reducing unnecessary barriers,
17
18
         eliminating the ABOD rule is a perfect
19
         start.
               Second is asset rules. The
20
         current asset limits are so low that
21
22
         the force households to impoverish
23
         themselves before they can apply for
24
         food stamps and leaves them with no
```

cushion in the event of an emergency

```
9/29/05
         or sudden loss of income.
               How low are the asset limits?
         Well, they're so low that the monthly
         gross income limit for many households
 5
         is higher than the asset limit.
 7
               In areas with high housing
         costs, such as New York City, one
 8
 9
         month of shelter and utilities alone
10
         can exceed the asset limit.
               Also, the current asset rules
11
         force low-income households with IRAs,
12
         burial accounts over $1,500 and
13
         college savings plans to deplete these
14
15
         accounts before they can qualify for
16
         food stamps.
               Ideally we should eliminate all
17
         asset requirements for the food stamp
18
19
         program just like other Federal
20
         nutrition assistance programs. If we
21
         can't do that, we must increase the
22
         asset limit to $10,000, exclude all
23
         retirement accounts, burial funds and
24
         college savings plans.
```

The third area, medical expense

```
9/29/05
 2
         deduction. This is tremendously
         beneficial to elderly and disabled
 3
         households, but the bare-faced
 5
         verification requirement is burdensome
         and time-consuming for both households
         and workers. We found that the
 7
         elderly and disabled often are not
 8
 9
         being credited with the proper medical
10
         deduction, without substantial time
         and effort on the part of outreach
11
12
         workers and eligibility staff.
13
         Sorting through a household's medical
14
         bill, figure out what's covered by
15
         insurance and what isn't, and
16
         estimating what expenses are going to
         continue over the course of the
17
18
         certification period is challenging at
19
         best. And when changes occur to
20
         health insurance programs, trying to
21
         estimate a household's future
         out-of-pocket medical expenses becomes
22
23
         a Hurculean task.
24
               We would recommend that a
```

standard medical deduction be adopted

```
9/29/05
 2
         with the option of allowing households
         to use their actual verified medical
 3
         expenses in excess of the standard.
 5
               Fourth area, immigrant
         restoration. We recommend, okay, that
 7
         we remove the five-year bar,
 8
         especially for domestic violence
 9
         victims and elderly. And in my
10
         written comments I have some
11
         suggestions for increasing
         participation by military families and
12
13
         farmers.
14
               Thank you.
15
               MR. CANAVAN: Thank you.
16
               As Lee Davenport approaches the
         microphone, could I ask Abigail
17
         Weinberg, John Krokowsky, Fern Estro
18
19
         and Bill Ayers to approach the
20
         microphone area to be ready to present
21
         your comments.
22
               Thank you.
23
               Mr. Davenport?
24
               MR. DAVENPORT: Lee Davenport.
```

Assistant director.

```
1
     9/29/05
 2
               Secretary Bost, I would like to
         welcome you back to the Big Apple.
 3
         Today I'll focus my testimony on two
 4
         apples. I bought this apple outside
 5
         at the farmers' market, it's
 7
         nutritious, it's locally sourced. It
         is -- it will support a regional food
 8
 9
         system. But this apple is not enough.
10
         To get this nutritious apple to more
         hungry New Yorkers we'll have to use
11
12
         technology imbedded in things like
13
         this apple.
               The technology behind this IPOD
14
15
         can teach us to cut 16-page
         applications, to cut eight-hour
16
         waiting room times and 30-day
17
         processing. To get people food when
18
19
         they need it, we need equal
20
         opportunity technology. Let me repeat
21
         that, Mr. Secretary. Hungry people
22
         need equal opportunity technology.
23
               Let's jump-start food stamp
```

technology. You gave New York City a

\$1,000,000 three-year grant to improve

24

```
9/29/05
 2
         participation with technology. We
         know that's not enough. We know it's
 3
         too little money.
               Food change has as challenge for
 5
         you. If you can put up $10,000,000,
 7
         we'll take the private sector money
 8
         and foundation money, match that
 9
         $10,000,000 and bring people food in
10
         real time. Not in ten years, not in
11
         three years. But September 29, 2006.
12
               Take the rest of my time to
13
         imagine a system that will use this
         technology to get this apple to the
14
15
         stomachs of hungry Americans.
16
               MR. CANAVAN: Thank you,
         Mr. Davenport.
17
18
               Abigail Weinberg?
19
               John Krokowsky?
20
               MR. KROKOWSKY: Well, I always
21
         thought it was going to be a fear to
22
         follow Joel Berg, but not Lee
23
         Davenport is a challenge at hand.
24
               My name is John Krokowsky and
```

I'm the director of policy and public

```
1
     9/29/05
 2
         information at City Harvest. On
         behalf of Sally Hernandez-Pineto, our
 3
         executive director, I thank you for
         coming here, Mr. Under-Secretary, and
 5
         colleagues. And in the interest of
 7
         time I'm going to keep my comments
         very short.
 8
 9
               I do want you -- everybody knows
10
         what City Harvest is, I hope. We are a
         food rescue program and part of
11
         Americas second harvest network.
12
13
               We help feed more than 260,000
14
         each week. And along with our
15
         colleagues from local and national
16
         hunger response organizations and the
         agricultural field, we're asking USDA
17
18
         to view the Farm Bill 2007 as an
19
         opportunity to maximize the impact and
20
         expand the food stamp program for
         low-income and food-insecure
21
22
         Americans, and its many strengths to
23
         provide people with the ability to
24
         make autonomous food decisions, it
```

allows them the dignity of utilizing

```
9/29/05
 2
         existing retail food markets and food
         and farmers' markets, and it provides
 3
         critical benefits to the food system.
               In New York City, a major recent
 5
         accomplishment has been the increasing
 7
         number of people who are enrolled in
         the program, and, Mr. Under-Secretary,
 8
 9
         I think it has in fact been part of
10
         your watchful eye in addition to the
         agencies both public and private in
11
12
         New York City that have done that.
13
         What we really need to do is, we need
14
         to create a paragon shift in the way
15
         food stamps are perceived. That they
16
         are, in fact, a public health program.
         And that high usage by eligible
17
18
         households is a positive, and, in
19
         contract, low usage by eligible
20
         households is viewed as a negative.
               The food stamp program has other
21
22
         strengths, certainly the work with
23
         disaster food stamps in Louisiana,
24
         Mississippi and Alabama were perfect.
```

You need to be aware of the fact that

1	9/29/05
2	the commodity foods that you released
3	through your rapid food response
4	system was certainly well appreciated
5	and worked very efficiently, and
6	that's an important part of the food
7	programs.
8	Based on the American Second
9	Harvest study of 2001, based on the
10	United States household and food
11	security in the United States 2003
12	report, we respectfully request that
13	we identify food stamp cuts as
14	unconscionable.
15	Although the 2003 report stated
16	that there was only there was not a
17	statistically different level of food
18	insecurity from 2002, the question at
19	hand is, how many people who were
20	food-insecure would ever be acceptable
21	in the United States?
22	As we move forward we certainly
23	need to increase out outreach and I'd
24	like you to know that, give

consideration of moving away from the

```
9/29/05
 2
         thrifty food plan to the moderate cost
         food program based on food prices and
 3
         also the pluralistic society that we
         currently have in this country.
 5
               And in closing I want to thank
 7
         you very much again, because we know
         that food stamps do, in fact, make
 8
 9
         American stronger.
10
               Thank you.
               MR. CANAVAN: Thank you, Mr.
11
12
         Krokowsky.
               Fern Estro?
13
14
               MS. ESTRO: Thank you. Back to
15
         New York City. I am Fern Gail Estro.
16
         I am a registered dietician and
         nutrition educator out of New York
17
18
         City, and I'm speaking on behalf of
19
         the Society for Nutrition Education.
20
         We are also know as SNE.
21
               I want to thank you,
22
         Under-Secretary Bost, and USDA's food
23
         and nutrition service for allowing SNE
```

and all the rest of us the opportunity

to participate in this important

24

```
9/29/05
 2
         session and to offer comments on the
         Farm Bill, nutrition title and
 3
         preparation for reauthorization.
               SNE represents unique
 5
         professional interests of nutrition
         educators in the United States and
 7
         world-wide. SNE is dedicated to
 9
         promoting healthy sustainable food
10
         choices and has addition on health
         people in healthy communities.
11
12
               We encourages changes in the
13
         2007 Farm Bill that will support these
14
         goals of health and sustainability.
15
               SNE, our testimony addresses he
16
         need to improve the food stamp
         program. There is a need to improve
17
18
         access by allowing community-based
         application process. It needs to be
19
20
         reflective of the 2005 dietary
21
         quidelines. And we recommend a fruit
22
         and vegetable incentive as part of the
23
         program. We do not support inclusion
24
         of vitamins and supplements. In
25
         addition, we feel very -- have very
```

```
1
     9/29/05
 2
         strong support for the senior farmers'
         market nutrition program. We want to
 3
         see increasing access to fruit and
         vegetables. The funding is needed to
 5
         accommodate every state, all United
 7
         States territories, and thoroughly
         recognizing Indian tribal governments.
 8
 9
         And I will comment that at $60 a
10
         child, I think that's a reasonable
         request.
11
               Flexibility in program design
12
13
         based on community need is critical.
14
         But funding should not be at a State
15
         discretion for purposes outside of
         older adults' access to food from
16
         local farmers. There is a need to
17
18
         support nutrition education that
19
         encourages recipients to build
20
         healthful eating patterns and to take
21
         action for good health. Appropriate
22
         methods for conveying key messages are
23
         also important. For example,
24
         (inaudible), size, culturally
```

appropriate. Communication about the

1	9/29/05
2	program's existence with older
3	populations is also a consideration
4	and needs to be across programs, use
5	community and be consistent. We need
6	to establish consistent nutrition and
7	health standards across programs.
8	Again, using the 2005 dietary
9	guidelines.
10	These nutrition title programs
11	include the emergency food assistance
12	program, food distribution in Indian
13	reservations program, community
14	commodity supplemental food program,
15	and the nutrition assistance program
16	in Puerto Rico.
17	Farm bill programs are a social
18	marketing opportunity for American
19	health. The food stamp nutrition
20	education program is an important
21	component of changing health behavior
22	and is important to provide viable
23	funding. SNE has provided extensive
24	comments in this in the past and will

continue to do -- to be of assistance

```
9/29/05
 2
         to you in the future in this area.
               We support expansion of food and
 3
         vegetable snack program and to
 5
         accommodate every state, all United
         States territories and Federally
         recognized Indian tribal governments.
 7
         We encourage further financial support
 9
         for wireless technology at farmers'
10
         markets to increase access too local
         food for food stamp recipients.
11
               By the way, my comment before
12
         about $60 per children was in
13
14
         reference to the food and vegetable
15
         snack program.
16
               We want to see expansion of the
         DOD fresh program. We also encourage
17
18
         providing language that supports
19
         purchasing locally within every state
20
         again and in United States territories
         and Federal recognized Indian tribal
21
22
         governments.
23
               A domestic market to us is
24
         programs where Federal foods are
```

unmatched State levels to promote

```
9/29/05
 2
         fruit and vegetable promotion efforts
         is also important.
 3
               A New York City case study, and
         I realize we have come to the end, so
 5
         therefore what I am going to highlight
 7
         here is that we are very supportive of
         the expansion of the EBT program and
 8
 9
         recertification for seniors that will
10
         also address the need to reach people
         rapidly.
11
               I will be submitting written
12
         testimony as well.
13
14
               And thank you for your time.
15
               MR. CANAVAN: Thank you.
16
               As we call Billy Ayers to the
         microphone, would Mark Waldman, Carlos
17
         Rodriguez, Casandra Dagle and Anna
18
19
         Lupay approach the microphone, to the
20
         waiting area.
21
               Mr. Ayers?
22
               MR. AYERS: Good morning. My
23
         name is Bill Ayers. I'm the
```

co-founder and executive director of

World Hunger Unit. For 30 years we've

24

```
9/29/05
 2
         been identifying and supporting
         innovative solutions to hunger and
 3
         poverty and I'd like to talk about
         four today.
 5
               But first I'd like to commend
         Secretary Bost because -- and I think
 7
         most people in this room are aware of
 8
 9
         it, in an age of increasing poverty
10
         and also increasing budget cuts on
         other programs, that hasn't happened
11
12
         with the nutrition programs and we
13
         know that you are a big part of the
         reason for that, maintaining and also
14
15
         growing those programs.
16
               Now, that shouldn't count for my
         time either, just like Joel Berg said.
17
               The first thing I wanted to talk
18
19
         about was something that's actually
20
         come about from a committee that you
21
         established at FNS, and that's the
22
         National Food Stamp Outreach
23
         Committee.
24
               And there are two, I think,
```

breakthroughs there. The first one

```
1
     9/29/05
 2
         is, we've been working for over a year
         and the first thing I wanted to
         mention is a database of innovative
         solutions, innovative programs for
 5
         outreach and the simplification of
 7
         food stamps. We've looked a dozens
         and dozens of programs, many of which
 8
 9
         have been funded by USDA, and the key
10
         thing now would be to put them up and
11
         hopefully -- I'm told by your
12
         colleagues this will happen in the
13
         next month, this will be a national
         database that will have links to
14
15
         national organizations, to state-wide
16
         organizations, to grass roots
         organizations, so that everyone around
17
         the country can see the best programs
18
19
         that are providing food stamps for
20
         outreach and simplification.
21
               My suggestions are that somebody
22
         remain in charge of that so -- to keep
23
         it fresh, and that the second thing is
24
         that we have regional workshops at
```

different times on some of the best of

```
9/29/05
 2
         these innovative programs to make them
         spread around the country.
 3
               The second thing is a program
         that we started called Hunger
 5
         Champions, it started out as Hunger
 7
         Heros, now it's Hunger Champions. And
         next week we will be giving out those
 8
 9
         awards at the food stamp conference.
10
               The idea here is to try to award
         the folks who are really on the front
11
12
         line of making America stronger, and
13
         that is the folks who work in your
14
         offices across the country, who are
15
         doing the best job of providing food
16
         stamps to people in a timely manner,
         in a courteous manner. You've heard
17
18
         over and over again, the difficulties
19
         people have in actually going through
20
         the process, and we think that this
21
         program will encourage workers, food
22
         stamp workers all over the country to
23
         enhance that process.
24
               We would hope that the awards
```

will spread to the other nutrition

```
1
     9/29/05
 2
         programs that you run so that they are
         Hunger Champions on all of those
 3
         programs. Because, in fact, they are
         the champions, the Hunger Champions of
 5
         America.
               The third innovative program I'd
         like to talk about is something that
 9
         you heard a lot about today, and that
10
         is improving the food quality and
         helping small farmers, and as you
11
         know, there are movements afoot all
12
13
         over the country, and World Hunger is
14
         involved in them, Second Harvest
15
         certainly is, we'd like to be working
16
         with you much more closely to be able
         to provide funding for the purchase of
17
18
         fresh fruits and vegetables locally
19
         from small and medium-sized farm, so
20
         they can go into the emergency food
21
         system.
22
               And the last thing has to do
23
         with something that I know is close to
24
         your heart, and that's hunger during
```

the summer amongst children. You have

```
9/29/05
 2
         been a champion of the summer feeding
         program and yet with all of the work
 3
         that's been done over all of the
         years, it still only reaches about
 5
         20-some-odd percent of the kids. And
 7
         what we are suggesting is that a
         special card be set up as part of the
 8
 9
         food stamp program that would be a
10
         summer supplemental of approximately
         $100 for each child, be given to their
11
12
         families, to make up for the school
13
         meals that they won't have, in places
14
         where the food -- the summer feeding
15
         program is not possible, especially to
16
         pilot this in some rural areas of the
         country and other places to see if it
17
18
         works, to see if it can eliminate
19
         hunger in the worst time, during the
20
         summer, to the most vulnerable people.
21
               Thank you.
22
               MR. CANAVAN: Mark Waldman?
23
               MR. WALDMAN: Hello. My name is
24
         Mark Waldman. I'm here today
```

representing Betsy Gottbaum, the

```
9/29/05
         public advocate for the City of New
         York.
               First I would like to thank the
         USDA and Secretary Bost for coming
 5
         here to listen and for bringing
 7
         together the best and brightest minds
         in the anti-hunger community to
 9
         discuss ways to improve federal
10
         nutrition through the up coming
         reauthorization of the Farm Bill.
11
               It is through this kind of open
12
         process that we can improve the food
13
14
         stamp program and make it a more
15
         effective tool in the fight against
         hunger in New York City and throughout
16
17
         the nation.
               I would also like to recognize
18
19
         the tireless and often thankless work
         of the New York City anti-hunger
20
21
         advocates as well as those who provide
22
         services to individuals and families
23
         in need.
24
               One of the many duties of the
```

public advocate is to serve as an

```
9/29/05
 2
         ombudsman to help solve people's
         problems with government. Our office
 3
         employs a team of New York City
 5
         government experts who help
         constituents navigate complex
         bureaucracies and assist when problems
 7
         arise.
 9
               Over the last four years our
10
         ombudsman unit has received hundreds
         of calls from New Yorkers frustrated
11
12
         with the food stamp program. While
13
         each call is different in specifics,
14
         may contain similar themes. The
15
         majority of our calls come from
16
         constituents who are having problems
         with the slow, inefficient way that
17
18
         food stamps are administered here. We
19
         have received calls about lengthy
20
         application processing times, loss of
21
         recertification paperwork and changes
22
         in benefit levels without
23
         notification.
24
               New York City's problems with
```

the administration of the food stamp

```
1
     9/29/05
 2
         program by the Human Resources
         Administration are not due to
 3
         inadequacies of their staff. But
         instead with the amount of
 5
         responsibility the staff is burdened
 7
         with. Simplifying the application
         process, waiving finger-imaging
 8
 9
         requirements and updating equipment
10
         and technology would enable HRA to
11
         process all food stamp related
12
         paperwork more quickly and
13
         efficiently.
               It is our recommendation that
14
15
         the USDA simplify the process of
         applying for Federally funded food
16
17
         benefit programs, food stamp eligible
18
         requirements should be increased to
19
         fall in line with programs such as WIC
20
         and the school reduced-price lunch
21
         program. This would allow for one
22
         simple standardized application form
23
         for all programs, saving time and
24
         resources for applicants and the
```

government alike.

```
9/29/05
 2
               Another major obstacle to HRA
         being able to process food stamp
 3
         applications in a timely fashion is
         the number of unnecessary face-to-face
 5
         interviews they perform. Interviews
         with food stamp applicants cost money,
 7
         take up staff time and discourage
 9
         people from applying.
10
               It is our recommendation that
         the Federal and State governments do
11
12
         more to encourage local Social Service
13
         agencies to eliminate face-to-face
14
         interviews for a variety of people who
15
         have difficulty reaching an office,
         such as the elderly, the disabled and
16
         those that work, as well as those that
17
18
         are recertifying.
19
               New York City should go one
20
         step further and take advantage of the
21
         ways to insure better access for
22
         working families, the elderly and the
23
         disabled, by processing applications
24
         by mail, fax or through a
```

25

representative.

```
9/29/05
 2
               It is also our recommendation
         that the Federal government take
 3
         further steps to insure that States
         and Counties process all food stamp
 5
         applications within 30 days, as
 7
         required by law. This could be done
 8
         through an incentive programs that
 9
         rewards States or Counties for timely
10
         processing of applications.
11
               It is also our recommendation
12
         that you waive the -- or do whatever
13
         you can to get rid of the
14
         finger-imaging requirement and invest
15
         more money in updating technology.
               In conclusion, the Farm Bill
16
         reauthorization of 2007 should
17
         incorporate significant updates to the
18
19
         way applications are processed with a
20
         goal of getting food stamps into the
21
         hands of those that need them as
22
         quickly as possible.
23
               Thank you.
24
               MR. CANAVAN: Thank you.
```

MR. BOST: If we could we ask

```
9/29/05
 2
         the remaining presenters, if you
         could, if you have written testimony,
 3
         if you could summarize that and submit
         the written testimony. We are down to
 5
         about 30 minutes and we still have
         several speakers, and we'd like to get
 7
         everybody in but we are going to have
 8
         to bring the forum to an end at noon.
 9
10
         So, if you could please summarize your
         written notes.
11
               MR. CANAVAN: Carlos Rodriguez.
12
13
               MR. RODRIGUEZ: Good morning.
               I would like to thank Food
14
15
         Nutrition Services and Under-Secretary
16
         Bost for hosting this important
         hearing today, and for affording the
17
18
         Children's Defense Fund the
19
         opportunity to submit testimony.
20
               For more than 30 years the
21
         Children's Defense Fund has provided a
22
         strong, effective voice for children
23
         in America who cannot vote, lobby or
24
         speak for themselves. CDF educates
```

the nation concerning the needs of

```
9/29/05
 2
         children and encourages preventative
         investment before they get sick, into
 3
         trouble or suffer family breakdown.
               During the past several years
 5
         there has been a shrinking of
         political support for programs and
 7
         services that assist low-income
 9
         families. Concurrently, tax cuts have
10
         been enacted that have
         disproportionately benefited the very
11
12
         wealthy. Yet today in New York more
13
         than 900,000 live in poverty and
14
         thousands of more families struggle
15
         with incomes just above the poverty
         level.
16
               As a result of their limited
17
         financial abilities, these families
18
19
         struggle to make ends meet. The food
20
         stamp program responds to the economic
21
         needs, hunger and nutritional needs of
22
         many of these families by granting
23
         benefits to them.
24
               Receiving food stamp benefits
```

means families in New York don't have

```
1
     9/29/05
 2
         to make as many difficult choices
         between providing enough food, paying
 3
         for heating fuel, housing, child care,
         transportation costs or dealing with
 5
         economic crises. For the working poor,
         the benefit makes work pay by
 7
         increasing families' purchasing power
 8
 9
         and we see the results here in New
10
         York with the more than 1.2 million
         people, 623,000 of whom are children,
11
12
         receiving food stamps.
13
               Unfortunately, however, 1.3
14
         million other New Yorkers, many of
15
         whom work, may also be eligible for
16
         food stamps but are not participating.
               The socio-economic benefits of
17
18
         the program are well documented, they
19
         deter hunger, they create a healthy
20
         work force, they help children grown
21
         and learn, the provide nutritious
22
         meals to the elderly and disabled, and
23
         they prevent hunger among the poor.
24
               The program should be protected
25
         from changes that will further
```

```
1
     9/29/05
 2
         endanger poor children and families.
         And especially in light of tax cuts
 3
         that have resulted in over $100,000
         each year for each millionaire across
 5
         the country.
 7
               2002 reauthorization made some
         progress toward meeting the needs of
 8
 9
         families, and we're going through the
10
         vetos, we know how successful the
         authorization has been and we know
11
12
         that New York responded to these new
13
         Federal opportunities to simplify the
14
         administration of the food stamp
15
         program. We were the first to
         implement traditional benefit
16
         alternatives, we adopted less onerous
17
18
         reporting requirements, we -- and we
19
         took full avail, of course, of the
20
         restoration of eligibility to some
21
         immigrants.
22
               As a result, we have seen
23
         participation go up and we'd like to
24
         applaud Under-Secretary Bost, the
```

regional northeast administration

```
1
     9/29/05
 2
         team, for the leadership and guidance
         during the implementation of these
 3
         changes, as well as in numerous visits
         to New York.
 5
               However, despite the
 7
         improvements made during the 2002
 8
         reauthorization, many hungry and
 9
         nutritionally needy children and
10
         families continue to be left behind.
         Significant improvements are still
11
         needed.
12
               I'd just like to focus on a few
13
         key points. We need to remove
14
15
         arbitrary limits on immigrant
         eligibility and restore immigrant --
16
         to all immigrants. Raising the acid
17
         test and tier it to reflect household
18
19
         size. Exempting all forms of
         retirement accounts, educational
20
21
         savings accounts so as to encourage
22
         families to save and not penalize the
23
         for having savings. And we need to
```

continue to simplify and remove

onerous application requirements.

24

```
9/29/05
 2
         requirement of personal interview
         during recertifications is one such
 3
         obstacle. To comply with this
         requirement, working families as we
 5
         heard earlier are often forced to
 7
         decide between unpaid work time and
 8
         applying for needed food stamps.
 9
               Recently New York State
10
         completed the implementation of the
11
         New York State nutrition improvement
12
         project. A program that automatically
         enrolls SSI recipients into food
13
14
         stamps --
15
               MR. CANAVAN: We really need
         to --
16
               MR. RODRIGUEZ: Just look for
17
18
         simplification across programs. I
19
         think that's where the key successes
20
         do lie.
               Thank you.
21
22
               MR. CANAVAN: Casandra Dagle?
23
               MS. DAGLE: Good morning,
24
         Under-Secretary Bost and committee
```

members. Thank you very much for the

```
1
     9/29/05
 2
         opportunity to speak today.
               I'm Casandra Dagle, I'm the
 3
         coordinator of the feed the solution
         campaign, which is a new anti-hunger
 5
         initiative that evolved out of the
 7
         Episcopal Diocese of New York. And we
         represent the 60-plus emergency
 8
 9
         feeding programs within the diocese
10
         who collectively over the last few
11
         years has served over 800,000 meals
12
         annually.
               I do have written testimony that
13
         I've submitted, and I would like to
14
15
         take this opportunity to say that feed
16
         the solution strongly supports the
         testimony of the New York City
17
18
         Coalition against hunger and also food
19
         change.
20
               But because of time, I'd just
21
         like to focus on one aspect, that is I
22
         guess similar in many areas to other
23
         feeding programs, but specific to our
24
         campaign, in that we are a faith-based
```

organization and it is these

```
1
     9/29/05
 2
         faith-based organizations who really
         are on the front lines of the fight
 3
         against hunger. They're very small,
         they're volunteer run, they have very
 5
         low budgets, many of them pay for food
 7
         out of their pockets. And a lot of
         them depend solely on government
 8
 9
         funding. These are the people who are
10
         referred to in our political climate
         as the armies of compassion and also
11
12
         when we're referring to feeding
13
         initiatives, but I have to say no army
14
         can fight without weapons. And the
15
         weapons that these programs have and
16
         that they depend on to serve hungry
         people in New York and across the
17
18
         country is funding, and TEFAP
19
         programs, ESSP as well as on state and
20
         local levels, and also through food
21
         stamps for their guests.
22
               Guests receiving food stamps not
23
         only helps those individuals meet the
24
         needs of their families, but it also
```

eases the burden on these emergency

```
9/29/05
 2
         food programs who are already
         stretched beyond their limits.
 3
               So if we are expected to
 4
         continue in this fight against hunger,
 5
         and to continue serving and doing our
 7
         moral obligation, in helping hungry
         people, then we need the support of
 8
         the government, the government has the
 9
10
         resources to end hunger. We need them
11
         to increase our funding, we need them
12
         to unequivocally stay away from any
13
         cuts to the food stamp program, and
14
         like I said, we support the testimony
15
         of other programs here who have
         offered very specific key points on
16
         how to improve the food stamp program.
17
               Thank you very much for your
18
19
         time.
20
               MR. CANAVAN: Anna Lupay?
21
               Could I ask Christine Gerstel,
22
         Ms. Halfon, Heidi Sigfried and
23
         Florence Reed to approach the
24
         microphones?
25
               Thank you.
```

```
9/29/05
 2
               MS. LUPAY: My name is Anna
         Lupay and I'm an author and I'm also a
 3
         food and society policy fellow with
         the Tolek Foundation, and I just
 5
         wanted to begin by thanking the USDA
 7
         for recognizing the importance of
         hearing directly from people across
 8
 9
         the country about how the 2007 Farm
10
         Bill can best support the health and
         welfare of all Americans. So thank
11
12
         you very much for organizing the
13
         entire listening tour that you have.
               I think that we in the U.S.
14
15
         often pride ourselves in being a
16
         country that is a leader and an
         innovator and on the cutting edge of
17
18
         science and technology.
19
         Unfortunately, when it comes to food,
20
         farming and our health, we're woefully
21
         behind. Though we're one of the
22
         richest nations in the world, as all
23
         of you know, the number of people in
24
         the U.S. who are food-insecure is more
```

than 35,000,000, which is equal to the

1	9/29/05
2	entire population of Canada. And
3	knowing we pride ourselves in our
4	scientific acumen, we've created this
5	food system that is grossly wasteful,
6	stripped us of food security by the
7	destruction of our diversity and by
8	its over-reliance on water, oil,
9	petroleum-based pesticides and that
10	has helped to spur an unprecedented
11	epidemic of obesity.
12	We can do better, and changing
13	priorities within the Farm Bill is one
14	of the most powerful ways to position
15	ourselves as the global leader that we
16	should be.
17	I would like to just make three
18	specific points for which I believe
19	there is broad bipartisan support in
20	this country.
21	First, eliminate
22	disproportionate subsidies. Through
23	my work I get to travel around this
24	country, talking to Americans from

many, may different backgrounds, and

```
9/29/05
 2
         most Americans I talk to are shocked
         when they learn that our taxpayer
         dollars for farm subsidies go
         disproportionately to the country's
 5
         biggest farms.
               We can reform commodity policy,
 7
         introduce effect payment limitations
 8
 9
         on the commodity program, by
10
         eliminating subsidies to mega farms
         that are among, as many people have
11
         said today, the nation's worst
12
         polluters and so destructive to the
13
14
         fabric of rural communities, reforms
15
         that would also promote fairness in
16
         the market, and assist smaller family
         farms to becoming self-sustaining.
17
18
               Two, the second point I'd like
19
         to make to support sustainable farming
20
         and reduce costly environmental
21
         destruction. The recent double
22
         catastrophe of Hurricanes Katrina and
23
         Rita have woken up many Americans to
24
         the very real threat of global warming
```

or, as I think it should be more

```
9/29/05
 2
         accurately called, climate chaos. And
         there is now growing and broad
         bipartisan support for policies that
         would address this crisis.
 5
               U.S. industrial factory farms
         are one of the nation's leading
 7
         emitters of greenhouse gasses. We
 8
 9
         know we don't need these industrial
10
         farms in order to have abundant food
         and in fact we now know the extent to
11
         which they can actually decrease our
12
13
         food abundance. So we can support
14
         farming on policies that encourage
15
         more sustainable practices,
16
         conservation, rural development, by
         looking at things like the beginning
17
18
         farmer and rancher development
19
         program, and by funding the
20
         conservation security program and
21
         making sure it's implemented in a way
22
         that truly supports sustainable and
23
         conservation based systems.
24
               The third point I'd like to
```

make, as its come up today, also

```
9/29/05
 2
         through a number of speakers, is to
         promote healthy nutrition. Again,
 3
         there's broad consensus among
         Americans of all political persuasions
 5
         that healthy food should be accessible
 7
         to everyone, not just those rich
 8
         enough to afford it.
 9
               The Farm Bill can expand its
10
         programs to increase access to healthy
         food for all Americans, particularly
11
         low-income families, children, and the
12
13
         elderly.
               These recommendations are not
14
15
         just good ideas, they make real
16
         economic sense, are cost-effective and
         develop healthier communities that
17
18
         will be more food-secure in the
19
         long-term.
20
               Thank you.
21
               MR. CANAVAN: Christine
22
         Gerstel?
23
               MS. GERSTEL: Good morning. My
24
         name is Christine Gerstel. I'm a
```

registered dietician, current

```
9/29/05
 2
         president of the Greater New York
         Dietetic Association, and I'm here
 3
         today on behalf of the American
         Dietetic Association.
 5
               The public needs an
         uncompromising commitment from their
 7
         government to advance nutrition
 8
 9
         knowledge and to help people apply
10
         that knowledge to maintain and improve
         their health. Millions of Americans
11
         benefit from the USDA food assistance
12
13
         program. But we still see hunger in
14
         the United States.
15
               Co-existing with hunger is a
         national epidemic of overweight and
16
         obesity. And, in fact, overweight and
17
18
         obesity is the largest manifestation
19
         of malnutrition in the United States
20
         today.
               The next Farm Bill needs to
21
22
         address four key areas:
23
               First, USDA's food assistance
24
         programs must be available to those in
```

need and be adequately funded.

1	9/29/05
2	Second, improving the
3	nutritional status of Americans needs
4	to rise in priority in food assistance
5	programs, other food programs and
6	really for all Americans.
7	Third, increased investment in
8	nutrition education and nutrition
9	research is necessary and must be
10	sustained.
11	And finally, having up-to-date
12	knowledge of the nutrition composition
13	of the food supply is absolutely
14	essential in order for all of our work
15	in food, nutrition and health to bear
16	fruit.
17	If we expect consumers to take
18	personal responsibility for making
19	health choices, then we have a
20	responsibility to make sure they're
21	adequately prepared to do so.
22	The government must invest in
23	the nutrition research and nutrition
24	education necessary to give Americans

the knowledge and ability to make

```
9/29/05
 2
         their own nutrition decisions. These
         nutrition recommendations and programs
         for the public must be based on sound
         science and only the Federal
 5
         government has the public mandate and
         resources to carry out research on
 7
         human nutrition needs and to develop
 9
         dietary guidance that forms the basis
10
         for all Federal nutrition programs.
               We believe that Federal
11
12
         research, exploring the relationships
         between diet, especially dietary
13
14
         patterns and health is particularly
15
         important and should be included in
16
         the Farm Bill proposal.
               Thank you.
17
18
               MR. CANAVAN: Ms. Halfon?
19
               MS. HALFON: Hi. I'm with the
20
         Hunger Network of New York State.
         Some of our recommendations for the
21
22
         upcoming Farm Bill include the
23
         elimination of prohibiting of
24
         finger-imaging for food stamp
```

applications. This is something that

1 9/29/05

2	we know through our surveys and
3	outreach has been a very intimidating
4	and stigmatizing issue for applicants.
5	In the private sector I was having a
6	conversation with someone working for
7	a major blue-chip company who was
8	doing rebates on a product, you know,
9	you buy the product and you go home
10	and you do the coupon. Well, the
11	strategy of the corporation is to say
12	well, we want you to buy the product
13	but we really don't want you to redeem
14	the \$5 coupon, so what we're going to
15	do is require you to put your Social
16	Security number on these rebates and,
17	as a result, in this one campaign in
18	the south they had extremely low
19	rebates and that just tells you that
20	that's a common response of everyday
21	persons to say, well, you want my
22	fingerprints, you know, to get food,
23	you want my Social Security I'd
24	rather not do that. So it's a huge
25	barrier.

```
9/29/05
 2
               The second thing, recommendation
         is to restore food stamps for eligible
 3
         working non-citizens. Many of us have
         heard about the Social Security crisis
 5
         or issue and when you go and you look
 7
         at where, what's going to save Social
         Security, one of the main issues or
 8
 9
         factors is if we can maintain the
10
         level of immigration into our country.
         So in a way the immigrants that come
11
12
         here are going to help us save Social
13
         Security.
               So while they're here, working
14
15
         and doing many low-income
16
         under-minimum-wage jobs, they should
         really -- they and their children
17
         should really have access to the food
18
19
         program.
20
               Third is to please request the
21
         USDA to finalize the renaming of the
```

food card program -- the food stamp

program. This is -- we were all very

excited about this, we all feel that

this is something that would greatly

22

23

24

```
9/29/05
 2
         benefit the outreach efforts in
         getting to those in need.
 3
               The -- increasing the minimum
 4
         benefits level from $10 to $50 would
 5
         be significant in helping us reach new
 7
         folks, including the seniors, as well
         as just increasing the food stamp
 8
 9
         benefits level, even in the USDA
10
         research it shows that nearly half the
         food stamp households have answered
11
         that they are food-insecure. The food
12
13
         stamp allotment, though a wonderful
14
         program, is just not enough to keep
15
         the food on the tables of the families
         and working families.
16
               And in terms of the TEFAP
17
         program, in our surveys we found that
18
19
         there's a huge demand in emergency
20
         food and we really encourage the USDA
21
         to continue funding and supporting
22
         that program.
23
               Thank you.
24
               MR. CANAVAN: Thank you.
```

Heidi Sigfried?

```
9/29/05
 2
               MS. SIGFRIED: Hi. I'm Heidi
         Sigfried. I'm the supervising
 3
         attorney at the Partnership for the
         Homeless here in New York City.
 5
               We've provided a broad range of
         services to homeless New Yorkers for
 7
         the past 20 years. We've run a family
 8
 9
         resource center to help people who are
10
         transitioning out of the shelter
         system to permanent housing in East
11
12
         New York and, of course, those
13
         families use food stamps quite a bit.
14
         We also run a 24-hour drop-in center
15
         for elderly homeless people and they
16
         benefit from food stamps as well.
               Historically, the food stamp
17
         program has been the widest Federal
18
19
         safety net for those in need of income
20
         support. The rules regarding access
21
         to the program by people experiencing
22
         homelessness are an important feature
23
         of the law that insure that people
24
         with the least access to other sources
```

of income have the means to secure

```
9/29/05
 2
         food necessary for their survival.
         These include the homeless shelter
         deduction, they include that you don't
         need a fixed address to get food
 5
         stamps, they include the expedited
         food service rules.
               We have a number of
 9
         recommendations that we want to make.
10
               One, of course, is that the
         thrifty food plan basically does not
11
12
         accurately reflect the needs of people
13
         applying for food stamps at this time,
14
         especially for homeless people who may
15
         not have access to an expensive
16
         supermarket.
               So we would recommend that we
17
18
         look at using the moderate food plan
19
         for calculating benefits.
20
               Then a second recommendation is
21
         to allow the purchase of hot prepared
22
         foods. The thrifty food plan menus
23
         include many foods that must be
24
         prepared from scratch, and require
```

hours of cooking time which is

```
9/29/05
 2
         unrealistic for working poor families
         today.
               It's also not the way most
         Americans are eating. It's
 5
         particularly unrealistic for people
 7
         experiencing homelessness who do not
         always have a way to heat, chill or
 9
         prepare food items that are allowable
10
         with their food stamp allotment.
11
               USDA has used its authority to
         establish temporary emergency
12
         standards of eligibility to allow
13
         retail stores license to accept food
14
15
         stamps in four states and six counties
         affected by the hurricanes, to accept
16
         food stamp benefits in exchange for
17
18
         hot foods.
19
               The food stamp program should
20
         allow the purchase of hot prepared
21
         foods as an acceptable use of food
22
         stamps to make the program more
23
         helpful for everyone or, at a minimum,
24
         for all people without access to a
```

25

kitchen.

```
9/29/05
 2
               A third recommendation would be
 3
         to eliminate work requirements. Once
         again, we want to emphasize that the
 5
         food stamp program is a nutrition
         assistance program, it should not have
         work requirements associated with
 7
         eligibility.
 8
 9
               In New York we've experienced a
10
         jobless recovery and especially for
         ABODs, if they are not able to find
11
12
         enough hours of work, it has
13
         particularly onerous effects.
14
               Certainly the temporary
15
         exemptions from work rules and ABOD
16
         requirements that have been used for
         the disaster food stamp program are
17
18
         important and should at least be
19
         extended to all homeless families.
20
               Finally, I just want to mention
21
         in removing the excess shelter
22
         deduction cap, homelessness in New
23
         York City is driven by an
24
         out-of-control real estate market.
```

One out of four households pay more

```
9/29/05
 2
         than 50% of their income in rent and
         that's not the adjusted income that we
 3
         get in the food stamps. And also they
         have fair market rent for a
 5
         two-bedroom apartment is $1,075. So
 7
         we really think that the excess
         shelter deduction cap should be remove
 8
 9
         to help -- to target benefits
10
         especially to people so that they
         don't become homeless.
11
12
               MR. CANAVAN: Thank you.
13
               As Florence Reed approaches,
         could for Alice Slater, Chris Cooper,
14
15
         Ian Durgin and Chris Hunt to be ready
16
         to speak.
               We're getting very close to the
```

end. If we can just get to the

nutrition program, state-wide

State Office for the Aging.

MS. REED: Good morning. I'm

Florence Reed. I'm director of the

nutrition program, with the New York

Welcome to New York. We're very

synopsis. Thank you.

17

18

19

20

21

22

23

24

```
9/29/05
 2
         pleased to have you be here and have
         this opportunity today. Our program
 3
         served 24,000,000 meals last year in
         both the congregate and home-delivered
 5
         meals programs. It's one of the
 7
         largest nutrition feeding programs in
         the nation. And you are being hosted
 9
         here in New York City by the single
10
         largest area agency on aging in the
11
         country. It represents 40 percent of
         older adults in New York State.
12
13
               NATLO's hierarchy of needs tells
14
         us that there are some basic things
15
         that we all need before we can become
16
         all that we are capable of being.
         Food, clothing and shelter. And we're
17
18
         here talking about food this morning.
19
               New York State Office for the
20
         Aging is one of the several partners
21
         in New York State that runs the senior
22
         farmers' market program. We have
23
         provided written comment for the
24
         record.
```

I want to focus my remarks on

```
9/29/05
 2
         what I consider a theme. And it
         applies to the senior farmers' market
         program, it applies to all of our food
         programs. We firmly believe, based on
 5
         our experience with seniors, and we
         have very poignant and mind-etching
 7
         images from the two hurricanes that
 9
         very clearly depict the vulnerable
10
         nature of older adults, how difficult
         it is for them to do things.
11
               Therefore, we believe that our
12
13
         program operation, whether it's the
14
         senior farmers' market program,
15
         whether it's the food stamp program,
16
         whether it's nutrition education, must
         first and foremost be client-focused,
17
18
         it must be streamlined, it must be
19
         limited in nature, and the least
20
         intrusive possible.
21
               In other words, you should not
22
         have program operation and
23
         administration that is out of
24
         proportion to the benefit that the
```

person receives. And that's clearly

```
1
     9/29/05
 2
         true with the senior farmers' market
         program. I believe that its current
 3
         style of operation is one of the
         reasons why it is so successful.
 5
               Lastly, in terms of food stamps,
         I want to urge you to pay attention to
 7
         all of the USDA generated evidence and
 8
 9
         evidence from other places. The
10
         number one barrier to seniors for
         applying for food stamps is the
11
12
         application and the process and what
13
         we put people through. I would call
14
         your specific attention to the use of
15
         technology and an example that was
16
         developed by the New York City office
         for aging, because what it does, which
17
18
         all of the rest of the programs you
19
         have heard about do not do, is that it
20
         simultaneously tests, predicts
21
         eligibility and produces facsimile
22
         applications for 18 public and private
23
         benefit programs through one intake
24
         interview, and it was developed by
```

public-private funding, it is in

```
9/29/05
 2
         operation, and I'm sure that the
         commissioner of the Department for the
 3
         Aging in New York City, Commissioner
         Mendez, would be more than delighted
 5
         to provide you with an opportunity to
 7
         see it.
               Thank you very much for this
 9
         opportunity to be here.
               MR. CANAVAN: Thank you.
10
               Alice Slater?
11
12
               MR. BOST: Before you start, in
13
         terms of the -- to let you know where
         we are, it's five past 12. I'm going
14
15
         to make a couple of closing remarks,
16
         and at ten past 12 I'm going to leave.
               I have other commitments this
17
18
         afternoon that I cannot get out of and
         so of you, I just want to let you know
19
20
         I'm not being rude but I think, you
21
         know, sometimes those schedules, they
22
         are what they are.
23
               So, I'll be sensitive to those
24
         that are talking so that at five past
```

12, that's the schedule for the rest

```
9/29/05
 2
         of the day.
 3
               Yes?
               MS. SLATER: Thank you. I'm
         delighted to have you here in our
 5
         city, and it's wonderful that the USDA
 7
         is coming to New York City to hear our
         -- what we're thinking about our Farm
 9
         Bill, and I'm the president of GRACE,
10
         the Global Resource Action Center of
11
         the Environment.
               We have our great factory farms
12
13
         project, but we have eight farms in
14
         the commonness working across the
15
         country to help rural communities keep
16
         these large industrial farms out of
         their communities, they have been
17
18
         devastating the environment, putting
19
         small farmers out of business, having
20
         incredibly bad health effects, and we
21
         also with people that produce the
22
         matrix of the -- the name of it --
23
         it's been kind of intimate phenomenon
24
         and I guess it's disturbing that our
```

government is actually supporting

```
9/29/05
 2
         this, I mean the subsidies that are
         going to these large farms. More than
 3
         twice as many taxpayer dollars went to
         large farms rather than to small
 5
         family farms. And we have since 1996
 7
         the number of small family farms has
         declined in the hog industry by 72
 8
 9
         percent. We lost over 247,000 farms.
10
         And this does go to nutrition because
         the quality of the food that we're
11
12
         getting from those farms is not the
13
         same in terms of the sustainable local
14
         regionally produced food we want to
15
         see today.
               I'm particularly concerned that
16
         some of these subsidies now are going
17
18
         to methane digestors. In other words
19
         they're creating these tons of wastes,
20
         they've -- you, yourself estimate that
21
         in the U.S. that the meat industry
22
         produce 1.4 billions tons of waste,
23
         this was in 1997, 130 times human
```

waste, and more than five tons of

animal waste for every U.S. citizen.

24

```
9/29/05
 2
         And they're being concentrated and
         they're being in the rivers and the
 3
 4
         streams and now there was just a news
 5
         story yesterday or the day before that
         in Nebraska a hog farm that raises
 7
         8,000 hogs is getting $500,000 from
         the USDA to create a methane digester
 9
         so they can turn this waste into
10
         energy. So what we're doing by
         subsidizing ways for these farmers to
11
12
         have big corporations to clean up
13
         their waste, we are paying the money
14
         so we can perpetuate the system.
15
               So we urge you to look at this
         and please stop subsidizing factory
16
         farms.
17
18
               Thank you.
19
               MR. CANAVAN: Thank you, Ms.
20
         Slater.
21
               Mr. Cooper?
22
               MR. COOPER: Good morning. My
```

name is Chris Cooper. I'm a New York

City taxpayer. Thanks for coming and

listening to us this morning.

23

24

```
9/29/05
 2
               In your opening comments,
         Secretary Bost, you characterized food
 3
         stamps not as a welfare program but a
 5
         nutrition program. And you also
         indicated that over half the
         participants are children. And the
 7
         literature provided here today tells
 8
 9
         us all that we know to be true, that
10
         the food stamp program is
         overwhelmingly directed towards
11
12
         America's most vulnerable communities,
13
         children, the elderly, pregnant
14
         mothers and socio-economically
15
         challenged families, which usually
         means low-income, rural and minority
16
         Americans.
17
18
               There are a lot of statistics in
19
         this material that talk about food
20
         insecurity and vulnerable communities
21
         in terms of what they need to get.
22
         Things like the total amount of food
23
         and sufficient levels of vitamins and
```

minerals. What it doesn't talk about

is what they don't ask for, don't need

24

```
1
     9/29/05
 2
         but are getting anyway from taxpayer
         funded programs under the Farm Bill.
         Why, for example, did a vast majority
         of subsidies under the Farm Bill get a
         large industrialized factory farms
         that concentrate wastes from tens of
 7
         thousands of animals in ways that foul
 9
         the air and water consumed by the same
10
         vulnerable communities that are
11
         supposed to be served by USDA
12
         nutrition programs?
               Why is it that these most
13
14
         vulnerable communities, children, the
15
         elderly, minority communities are
16
         subject to the largest involuntary
         experiment to test the safety of
17
18
         genetically modified crops and
19
         organisms?
               Ironically, it is these same
20
         crops overwhelmingly used by large
21
22
         industrial farms that receive the
23
         disproportionate amount of taxpayer
24
         subsidy under the Farm Bill.
               Finally, why is it that USDA
25
```

```
9/29/05
 2
         puts at risk these same vulnerable
         communities, children, the elderly,
         minority families, by directing Farm
         Bill subsidies towards large
 5
         industrial factory farms that use
         nontherapeutic antibiotics to fatten
 7
         pigs and chickens and cows but in the
 9
         meantime render these antibiotics
10
         useless to the very vulnerable
         populations that rely on them to save
11
         their lives?
12
13
               Doesn't it seem practically
14
         obscene to characterize some of the
15
         programs under the Farm Bill as
16
         nutrition programs for vulnerable
         communities while adopting policies
17
18
         under other parts of the farm bill
19
         that risk the health and safety of
20
         these same communities?
21
               Secretary Bost, I know you're
22
         going to say you're not responsible
23
         for these other programs, but I
24
         implore you, use whatever influence
25
         that you have not to let the upper --
```

```
9/29/05
 2
         the people who are above you fence you
         into just these programs.
 3
 4
               In order to bring true security
         to these same vulnerable communities
 5
         that you're trying to reach through
 7
         the nutrition programs like food
         stamps, we need to insure their health
 8
 9
         and safety by considering all aspects
10
         of the Farm Bill and not just those
         programs deemed nutrition.
11
12
               Thank you.
               MR. CANAVAN: Mr. Durgin.
13
14
               MR. DURGIN: Good morning. How
15
         are you?
               MR. CANAVAN: Good morning.
16
               MR. DURGIN: I'm just going to
17
18
         highlight and submit written
19
         testimony.
20
               But I just want to say firstly
         that I want to thank USDA for
21
22
         convening this forum and that the food
23
         bank for New York City, the
```

organization I represent, echos much

of what is being said about food

24

```
1
     9/29/05
 2
         stamps this morning, particularly
         about restoring eligibility guidelines
 3
         for immigrants.
               The other issue that I want to
 5
         quickly bring to your attention is
 7
         funding for the TEFAP program, the
         emergency food assistance program.
 8
 9
         Here in New York City our research
10
         shows that the food bank is providing
         food and support services to over
11
12
         1,200 emergency food programs who in
13
         turn supply food to approximately half
14
         of the two million New Yorkers at risk
15
         of hunger.
               Now, last year we provided
16
         67,000,000 pounds of food in order to
17
18
         meet this need, which is roughly about
19
         -- an increase of almost half in the
20
         past five years.
21
               Regrettably, government funding
         for the emergency food programs of the
22
23
         city are at the three levels of the
24
         City, State and Federal Funding
```

levels, have not sort of kept in step

```
1
     9/29/05
 2
         with the need. And so therefore we
         want to ask you to do all that you can
 3
         to bring about an increase in the
         TEFAP program. Just afford a modest
 5
         suggestion of 200,000,000 for the
 7
         mandatory funding level and bring the
         admin funding up to 100,000,000. This
 8
 9
         as you know is not a major increase
10
         but it would certainly help us to make
         sure that New Yorkers who are at risk
11
         of hunger are getting the services
12
13
         that they need.
               Additionally, I think one of the
14
15
         other issues that USDA can take care
16
         of is program coordination. We know
         certainly from the testimony provided
17
18
         this morning by other groups that
19
         there is difficulty for many New
20
         Yorkers who are at risk of hunger
21
         getting the help they need. This is
22
         particularly true of the working poor
23
         and the elderly. You know, completing
24
         numerous application for different
```

programs makes it very difficult for

```
9/29/05
 2
         people to get assistance. And so we
         recommend that there be one
 3
         application form for all of the
         nutrition programs funded by USDA.
 5
         And if somebody is eligible for any
 7
         number of programs, that one
         application form should connect them
 9
         to all of those programs. This would
10
         make it very easy for example for a
         70-year-old woman who lives on her own
11
         in New York City to get the food and
12
         assistance that she needs.
13
               And with that I thank you for
14
15
         taking the time this morning and I
         will submit all of our other
16
         recommendations in written testimony.
17
               MR. CANAVAN: Thank you.
18
19
               Chris Hunt?
20
               MR. HUNT: I'll keep my comments
21
         very brief.
               My name is Chris Hunt. And I'm
22
23
         here today as a concerned citizen.
```

I'm concerned about the

production of meat and dairy products

24

```
9/29/05
 2
         in the U.S. I'm concerned that the
         Farm Bill continues to support
 3
         industrial livestock production by
 5
         subsidizing the nation's largest
         concentrated animal feeding
         operations. These facilities
 7
         perpetually generate tremendous
 9
         quantities of surplus animal waste
10
         which pollutes our waterways, our soil
11
         and our air. Damaging human health,
12
         degrading our natural environment, and
13
         costing taxpayers billions of dollars
14
         every year.
15
               Viable alternatives to
         industrial animal production exist.
16
         In order to protect human health, the
17
18
         environment and our nation's rural
19
         communities, the Farm Bill should
20
         promote these sustainable alternatives
21
         rather than subsidizing the hazardous
22
         confined animal feeding operations.
23
               Thank you very much for your
```

MR. CANAVAN: Thank you.

24

25

time.

```
9/29/05
 2
               Adele Latoret.
               MS. LATORET: My name is Adele
 3
         Latoret. I'm the director of the
         state-wide emergency food and
 5
         anti-hunger network in New Jersey.
 7
               I said that in one breath.
               And the New Jersey anti-hunger
 8
 9
         coalition. Great to have you here.
10
               Quickly, I know one of the
         things I really wanted to get in
11
         quickly is, you talked before about
12
13
         limiting people's choices. Can I say
14
         that instead of limiting people's
15
         choices who already have limited
         choices 'cause of their limited
16
         income, let's focus more on providing
17
         an adequate benefit in the food stamp
18
19
         program instead of what they can and
20
         cannot buy.
21
               Keep the entitlement structure
22
         for the program intact. No cuts to
23
         the food stamp program. Raise income
24
         eligibility to 185 percent of poverty.
```

Make all households receiving SSI

```
9/29/05
 2
         categorically eligible for food
         stamps. Allow children under the age
 3
         of 22 who have children and are living
 5
         with their parents to apply as
         separate households. Raise the
 7
         minimum benefit from $10 to at least
         35, increase all allotments across the
         board, reduce the complexity and
 9
10
         stigma, include customer service
         training in front-line staff, and
11
         insure that all State offices and
12
         local offices have extended hours for
13
14
         working families, who is more of who
15
         you serve.
16
               Thank you.
               MR. CANAVAN: (Inaudible.)
17
18
               (Recommendations being made -
19
         speak too far from microphone -
20
         inaudible for the most part.)
21
               The last thing that I would say
22
         is this: The issues (inaudible) for
23
         eligible persons, increasing the
24
         number of children that are eligible
```

for our program (inaudible) making it

```
9/29/05
 2
         easier for people to (inaudible)
 3
         things that are very important to me
 4
         personally and we will continue to
 5
         work (inaudible) regardless of what
         happens (inaudible). We will be
 7
         (inaudible).
               I really appreciate you being
 8
         here, we appreciate your (inaudible)
 9
         across the country as we go through
10
         this process. Again, it's always a
11
```

12 pleasure (inaudible). Thank you.